



**AUDIT REPORT  
ON  
THE ACCOUNTS OF  
CITY DISTRICT GOVERNMENT  
PESHAWAR  
AUDIT YEAR 2016-17**

---

**AUDITOR GENERAL OF PAKISTAN**

---

## TABLE OF CONTENTS

ABBREVIATIONS AND ACRONYMS .....	ii
Preface .....	iv
EXECUTIVE SUMMARY .....	v
SUMMARY TABLES AND CHARTS.....	viii
Table 1: Audit Work Statistics .....	viii
Table 2: Audit Observations classified by Categories .....	viii
Table 3: Outcome Statistics.....	ix
Table 4: Irregularities pointed out.....	x
Table 5: Cost Benefit.....	x
CHAPTER-1 .....	1
1.1    City District Government, Peshawar .....	1
1.1.1    Introduction.....	1
1.1.2    Comments on Budget and Accounts (Variance Analysis)..	1
1.1.3    Comments on the status of compliance with ZAC/PAC Directives.....	2
1.2.1    Non Production of Record .....	3
1.2.2    Irregularity and Non-compliance.....	4
1.2.3    Internal Control Weaknesses .....	23
ANNEXURE .....	42

## ABBREVIATIONS AND ACRONYMS

AP	Advance Para
ADP	Annual Development Programme
APR	Actual Payee's Receipt
BOQ	Bill of Quantity
CCPO	Chief City Police Officer
CPWA Code	Central Public Works Account Code
CPWD Code	Central Public Works Department Code
CSR	Composite Schedule of Rates
CTR	Central Treasury Rule
C&W	Communication and Works
DAC	Departmental Accounts Committee
DAO	District Accounts Officer
DC	Deputy Commissioner
DG	Director General
DO	District Officer
ECG	Electric Cardio Graph
GFR	General Financial Rules
GI	Galvanized Iron
GHSS	Government Higher Secondary School
HT/LT	Heavy Transmission/Low Transmission
IPSAS	International Public Sector Accounting Standard
KPRRA	Khyber Pakhtunkhwa Public Procurement Regulatory Authority
LG & RDD	Local Government and Rural Development Department
LGA	Local Government Act
M <sup>2</sup>	Square Meter
M <sup>3</sup>	Cubic Meter
MB	Measurement Book
MCC	Medicine Coordination Cell
MIS	Management Information System
MRS	Market Rate System
NAM	New Accounting Model

NBP	National Bank of Pakistan
NIH	National Institute of Health
NIT	Notice Inviting Tenders
NOC	Non Objection Certificate
PAO	Principal Accounting Officer
PAC	Public Accounts Committee
PBMC	Provincial Building Maintenance Cell
PC-I	Planning Commission Proforma-I
PC-IV	Planning Commission Proforma-IV
PCC	Plain Cement Concrete
PDMA	Provincial Disaster Management Authority
PESCO	Peshawar Electric Supply Company
PHE	Public Health Engineering
RCC	Raft Cement Concrete
RDA	Regional Director Audit
RHC	Rural Health Centers
SAP	System Application Product
OPD	Out Patient Department
SDO	Sub Divisional Officer
TS	Technical Sanction
UC	Union Council
WMO	Woman Medical Officer
XEN	Executive Engineer
ZAC	Zilla Accounts Committee

## **Preface**

Articles 169 &170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section-37 of Khyber Pakhtunkhwa Local Government Act 2013, require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of District Fund and Public Account of District Governments.

The report is based on audit of the accounts of various offices of City District Government, Peshawar for the financial year 2015-16. The Director General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit during 2016-17 on test check basis with a view to report significant findings to the relevant stakeholders. The main body of the audit report includes the systemic issues and significant audit findings. Relatively less significant issues are listed in the Annexure-1 of the Audit Report. The audit observations listed in the Annexure-1 shall be pursued with the Principal Accounting Officer at the DAC level. In all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of District Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this report have been finalized in the light of written replies of the departments, however in some observations department did not submit written replies. DAC meetings were not convened despite repeated requests.

The Audit Report is submitted to the Governor, Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act, 2013, for laying before the appropriate legislative forum.

Islamabad  
Dated:

**(Rana Assad Amin)**  
**Auditor General of Pakistan**

## EXECUTIVE SUMMARY

The Director General District Governments Audit, Khyber Pakhtunkhwa carries out the audit of 25 District Governments. Regional Directorate of Audit (RDA) Peshawar, on behalf of the DG District Governments Audit, Khyber Pakhtunkhwa carries out the audit of three District Governments namely Peshawar, Charsadda and Nowshera.

This Regional Directorate has a human resource of 12 officers and staff with a total of 3000 mandays. The annual budget amounting to Rs15.415 million was allocated to this office during financial year 2016-17. The office is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audit of programs/ projects.

City District Government, Peshawar conducts its operations under Khyber Pakhtunkhwa Local Government Act 2013. It comprises one Principal Accounting Officer (PAO) covering eighteen groups of offices as mentioned in Chapter-1 of this report. Financial provisions of the Act describe the Government fund as District Local Fund and District Public Account for which Annual Budget Statement is authorized by the District Council in the form of budgetary grants.

### **a. Scope of audit**

There are 236 formations in District Peshawar out of which the accounts of five formations were examined in detail. These formations were selected for detailed audit by excluding the last audited entities keeping in view the available man days.

The total expenditure of City District Government Peshawar for the Financial Year 2015-16 was Rs 7,369.507 million. Out of this, RDA Peshawar audited an expenditure of Rs 2,066.144 million which, in terms of percentage, was 28.04% of auditable expenditure.

The total receipts of the City District Government Peshawar for the financial year 2015-16, were Rs 2.608 million. Out of this, RDA Peshawar audited receipts of Rs 2.608 million which, in terms of percentage, was 100%.

The total expenditure and receipts of City District Government Peshawar for the Financial Year 2015-16 were Rs 7,372.115 million. Out of this, RDA Peshawar audited transactions of Rs 2,068.752 million which, in terms of percentage, was 28.06% of auditable amount.

**b. Recoveries at the instance of audit**

Recoveries of Rs 149.565 million were pointed out during the audit. Out of the total recoveries pointed out, Rs 6.697 million was not in the notice of the executive before audit.

**c. Audit Methodology**

Audit was conducted after understanding the business processes of City District Government Peshawar with respect to their functions, control structure and key controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting the audit. Audit used desk audit techniques for analysis of compiled data and review of actual vouchers called for scrutiny and substantive testing.

**d. Audit Impact**

Audit pointed out various irregularities of serious nature to the management. However, no impact was visible as the management failed to reply, and the irregularities could not come to the light in the proper forum i.e. DAC.

**e. Comments on Internal Control and Internal Audit department**

The purpose of internal control system is to ensure effective operations of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets, ensure accuracy, timeliness and reliability of financial and accounting information for decision making.

Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of District Government.

**f. Key audit findings of the report**

- i. Non Production of record of Rs 271.68 million was noted in one case<sup>1</sup>.
- ii. Irregularities / noncompliance of Rs 223.072 million were noted in twenty cases<sup>2</sup>.
- iii. Internal control weakness of Rs 1,258.534 million were noted in seventeen cases<sup>3</sup>.

Minor irregularities/weaknesses pointed out during the audit are being pursued separately with the authorities concerned, as detailed at Annex-1.

**d. Recommendations**

- i. Disciplinary action needs to be taken for non-production of record as well as violation of the rules and regulations in spending the public money.
- ii. Inquiries need to be held to fix responsibility of losses, misappropriation and irregular payments.
- iii. Departments need to strengthen internal controls mechanisms to ensure that lapses of the kind reported in this audit report are preempted and fair value for money is obtained from public spending.

---

<sup>1</sup> 1.2.1.1

<sup>2</sup> 1.2.2.1 to 1.2.2.20

<sup>3</sup> 1.2.3.1 to 1.2.3.17



## SUMMARY TABLES AND CHARTS

**Table 1: Audit Work Statistics**

(Rs in million)

S. No	Description	No.	Budget		
			Expenditure	Receipt	Total
1	Total Entities(PAO) in Audit Jurisdiction	01	7,369.507	2.608	7,372.115
2	Total formations in audit jurisdiction	236	7,369.507	2.608	7,372.115
3	Total Entities Audited	01	2,066.144	2.608	2,068.752
4	Total formations Audited	05	2,066.144	2.608	2,068.752
5	Audit and Inspection reports	05	2,066.144	2.608	2,068.752
6	Special Audit Reports	-	-	-	-
7	Performance Audit Reports	-	-	-	-
8	Other Reports	-	-	-	-

**Table 2: Audit Observations classified by Categories**

(Rs in million)

Sr. No.	Description	Amount under audit observation
1	Unsound Asset management	22.335
2	Weak Financial management	-
3	Weak Internal controls relating to Financial Management	1,258.534
4	Others	472.597
<b>Total</b>		<b>1,753.466</b>

**Table 3: Outcome Statistics****(Rs in million)**

<b>S#</b>	<b>Description</b>	<b>Expenditure on Acquiring Physical Assets (Procurement)</b>	<b>Civil Works</b>	<b>Receipts</b>	<b>Others</b>	<b>Total for year (2015-16)</b>	<b>Total for the year (2014-15)</b>
1.	Outlays Audited	42.654	217.803	2.608	1,805.687	2,068.752	-
2.	Amount Placed under Audit Observation /Irregularities of Audit	19.500	142.333	-	1,591.633	1,753.466	-
3.	Recoveries Pointed Out at the instance of Audit	-	36.627	-	112.938	149.565	-
4.	Recoveries Accepted /Established at the instance of Audit	-	-	-	-	-	-
5.	Recoveries Realized at the instance of Audit	-	-	-	-	-	-

**Table 4: Irregularities pointed out****(Rs in million)**

<b>S. No</b>	<b>Description</b>	<b>Amount under Audit observation</b>
1	Violation of rules and regulations and principle of propriety and probity.	106.213
2	Reported cases of fraud, embezzlement, theft, misappropriations and misuse of public funds.	0
3	Accounting Errors (accounting policy departure from NAM, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	0
4	Quantification of weaknesses of internal controls system.	1,226.008
5	Recoverable, overpayments, or unauthorized payments of public money	149.565
6	Non-production of record to Audit	271.680
7	Others, including cases of accidents, negligence etc.	0
<b>Total</b>		<b>1,753.466</b>

**Table 5: Cost Benefit****(Rs in million)**

<b>S. No</b>	<b>Description</b>	<b>Amount</b>
1	Outlays Audited	2,068.752
2	Expenditure on audit	15.415
3	Recoveries realized at the instance of Audit	0.00
4	Cost Benefit Ratio	1:0

## CHAPTER-1

### 1.1 City District Government, Peshawar

#### 1.1.1 Introduction

Activities of City District Government Peshawar are managed through offices of Deputy Commissioner and District Officers under Khyber Pakhtunkhwa Local Government Act 2013 (LGA 2013). Each group of District Offices is headed by a District Officer (DO). The DO by means of a standing order distributes the work among the officers, branches, and/or sections of each district office. The offices which manage the activities of District Government are Deputy Commissioner (DC), XEN C&W, XEN Public Health Engineering, District Officers Agriculture, Education, Health, Water Management, Fisheries, Population Welfare, LG & RDD, Sports, Enterprises & Investment Promotion, Live Stock & DD, Soil Conservation, Cooperation, Social Welfare, Public Transport and Municipal Services.

#### 1.1.2 Comments on Budget and Accounts (Variance Analysis)

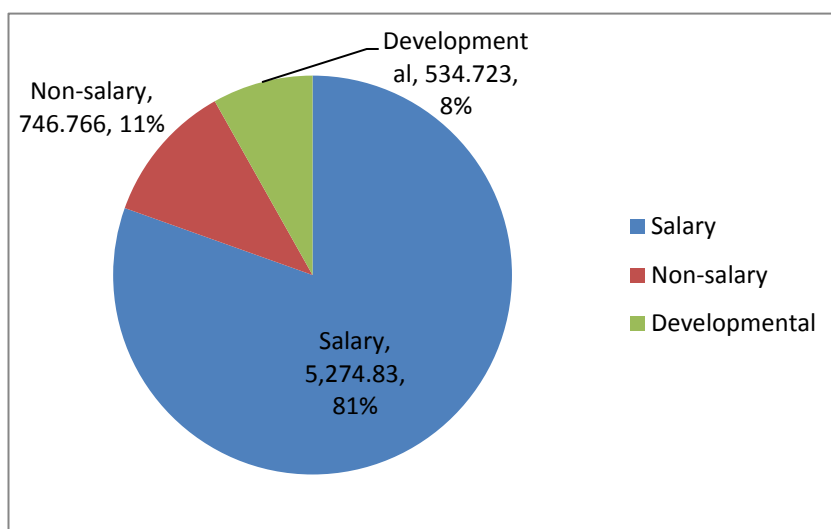
An amount of Rs 10,394.497 was allocated as budget by the Provincial Government, against which an expenditure of Rs 7,369.507 million was incurred by the City District Government Peshawar, with a savings of Rs 3,838.168 million during the Financial Year 2015-16. Detail is given below:

(Rs in million)

2015-16	Budget	Expenditure/ Receipts	Excess /(Saving)	%age
Salary	8,196.095	5,274.832	(2,921.26)	(36%)
Non-salary	1270.12	746.766	(523.35)	(41%)
Developmental Account-IV	278.534	15.216	(263.318)	(94%)
Developmental Account-I	649.747	519.507	130.24	(20)
<b>Total</b>	<b>10,394.497</b>	<b>7,369.507</b>	<b>(3,838.168)</b>	<b>(36.92)</b>
<b>Receipts</b>	<b>0</b>	<b>2.608</b>	<b>0</b>	<b>0</b>

The savings of Rs 3,838.168 million indicate weakness in the capacity of the District Government Departments to correctly forecast their demands for funds and efficiently utilize the funds provided. Own receipts of City District Government Peshawar were Rs 2.608 million which were credited to Provincial Account-I.

## EXPENDITURE 2015-16



### 1.1.3 Comments on the status of compliance with ZAC/PAC Directives

The audit reports pertaining to the City District Government Peshawar for the following years have been submitted to the Governor of Khyber Pakhtunkhwa. Detail of ZAC/PAC meetings is given below:

S #	Audit Year	PAC meeting convened / Not convened
1	2002-03	Convened
2	2003-04	Not convened
3	2004-05	Not convened
4	2005-06	Not convened
5	2006-07	Not convened
6	2007-08	Not convened
7	2008-09	Not convened
8	2009-10	Not convened
9	2010-11	Convened
10	2011-12	Not convened
11	2012-13	Not convened
12	2013-14	Not convened

## **1.2 AUDIT PARAS**

### **1.2.1 Non Production of Record**

#### **1.2.1.1 Non-production of auditable record –Rs 271.860 million**

Section 14 (3) of the Auditor-General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 provides that any person or authority hindering the auditorial functions of the Auditor-General of Pakistan regarding inspection of accounts shall be subject to disciplinary action under relevant Efficiency and Discipline Rules, applicable to such person.

XEN, Public Health Engineering, Peshawar during 2015-16, incurred an expenditure of Rs 271.860 million on account of various Water Supply Schemes. However, record including agreement files, PC-I/Technical Sanctions, MBs and PC-IVs of ADP No. 204/140649, 831/150189, 146/150993, 146/150993, 148/150996, 149/150997, 205/ 15006, store & stock, complete record of pool vehicles along with logbooks and appointment of staff was not produced.

The non-production of record occurred due to non-observing of Government rules due to which record remained unverified.

When reported in September 2016, management stated that record would be shown to next audit. However, record was not produced.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was, however, not convened till finalization of this report.

Audit recommends inquiry and strict disciplinary action besides production of record for audit.

**AP#66/2015-16(A/C-I)**

## **1.2.2 Irregularity and Non-compliance**

### **1.2.2.1 Overpayment due to non-deduction of cost of old pipes and excess quantities than BOQ/PC-1-Rs 3.295 million**

According to para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

XEN, PHE Division Peshawar during the financial year 2015-16 overpaid an amount of Rs 3.295 million due to non-deduction of cost of replaced pipes and excess quantities than approved PC-1/BOQ for execution of work “Rehabilitation of Water Supply Scheme Regi Aftarzai (Package-1)” ADP No 202/140641(2015-16, out of the total up to date payment/2<sup>nd</sup> bill of Rs 7.135 million paid vide Voucher No 73/I dated 22-6-2016. Detail is given in Annex-2.

Non deduction of cost of old pipes occurred due to weak financial management which resulted in overpayment.

When reported in August 2016, management stated that damaged pipeline had been rehabilitated by installation of G.I pipeline over the surface of paved street etc and the extraction of damaged/unserviceable pipes was not economical.

Reply was not acceptable as detail survey, history of old scheme, book value of the old pipe lines and site plans etc were not made available to audit. Further, no reply for the overpayment of Rs1,612,088 due to excess quantities than BOQ/PC-I was furnished.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery besides fixing responsibility on person(s) at fault.

**AP#39/2015-16(A/C-I)**

### **1.2.2.2 Non utilization of transformers and pumping machinery -Rs 19.50 million**

According to Para-12 of Administrative Approval for Solarization of existing water supply schemes issued vide Government of Khyber Pakhtunkhwa Public Health Engineering Department letter No. S.O(T)/PHED/3-21/2014-15 dated 30<sup>th</sup> September 2014, the existing infrastructure of electricity shall be properly rolled back and a mechanism for its utilization on other new schemes may be ensured and duly documented.

XEN, Public Health Engineering Division Peshawar during 2015-16, vide ADP No 204/140649 converted 13 existing water supply schemes from electric to solar system with cost of Rs 57.584 million. However, the replaced materials (transformers, poles and HT/LT lines) and pumping machinery valuing Rs 19.50 million (13 x 1500,000 approximate) were not shifted for utilization in water supply schemes which were non-functional for want of installation of transformers and pumping machinery.

The proper record/stock register to show entries of these replaced items was also not maintained and the case for disconnection of electricity meters was not taken up with PESCO to avoid further payment of electricity bills on these tube wells. Detail is given in Annex-3.

Non utilization of transformers and pumping machinery occurred due weak internal controls.

When reported in September 2016, management stated that the electric transformers etc. would be shifted to new, as well as, existing water supply schemes. Reply was not acceptable as neither proper record had been maintained for removed items nor these transformers and machinery were installed.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

**AP#40/2015-16(A/C-I)**



**1.2.2.3 Irregular payment due to execution of substandard work - Rs 23.471 million**

According to Para-23 of GFR, every Government Officer will be held personally responsible for any loss sustained by Government through negligence or fraud on his part or on the part of his subordinate staff.

During audit of the accounts of XEN, PHE Division Peshawar for the financial year 2015-16, it was revealed that Rs 23,471,484 were paid to a contractor for the work "Sewerage System at Civil Secretariat Peshawar". The final bill was paid to the contractor vide Vr. No 100/II dated 26-6-2014 and the scheme was shown completed on 24-6-2014, but despite lapse of two years PC-IV/ and handing over of the schemes were not made and the scheme was declared defective by the concerned SDO.

When reported in September 2016, management replied that the scheme will be handed over to PBMC (C&W) department. Reply was not acceptable as the scheme was not handed over after the lapse of two years.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

**AP#43/2015-16(A/C-I)**

**1.2.2.4 Non-crediting of lapsed deposits to Government- Rs 5.596 million**

According to Para 399(iii) of CPWA Code, balances which remained unclaimed for more than three complete account years should be credited to government as lapsed deposits.

During audit of the accounts record of XEN, PHE Division Peshawar for the financial year 2015-16 it was noticed that unclaimed balances amounting to Rs 5.596 million were lying in Deposit-II Rs 1.417 million as testing charges/Security in Deposit-V for more than three years and not credited into Government treasury. Detail is given in Annex-4 and Annex- 5.

The lapse occurred due to weak financial management.

When pointed out in September 2016, management stated that detailed reply would be furnished to audit after checking of record in detail. However, reply was not furnished.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends crediting of the lapse deposits in to Government besides fixing responsibility on person(s) at fault.

**AP#47&49/2015-16**

#### **1.2.2.5 Non recovery of water user charges-Rs 91.114 million**

According to Chief Engineer (North) Public Health Engineering Department Khyber Pakhtunkhwa letter No.10/B-8/PHE (N) Dated 12.02.2011, water charges @ Rs 120 per month per house connection shall be collected. Further, according to Para-7 of GFR Vol-I, Government receipts should be properly assessed, realized and credited into Government treasury.

XEN, PHE Division Peshawar did not recover the outstanding dues amounting to Rs 91.114 million on account of water user charges from consumers accumulated up to June, 2016. Concrete steps for recovery of Government dues were not taken. Details are as under:

<b>No of water connections</b>	<b>Rate per month (Rs)</b>	<b>Demand for the year (Rs)</b>	<b>Amount collected during the year (Rs)</b>	<b>Arrears up to 30.06.16 (Rs in million)</b>
10,644	120	1,277,280	2,643,228	<b>91.114</b>

Non recovery of water user charges occurred due to inefficiency of local staff and management.

When reported in September, 2016 management replied that efforts would be made to accelerate recovery. Reply was not convincing as the dues were outstanding since long with slow progress.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this Report.

Audit recommends recovery of water charges and action against the person(s) at fault.

**AP#51/2015-16(A/C-I)**

#### **1.2.2.6 Overpayment to contractor - Rs 15.248 million**

According to Finance Department Notification No. CSR Cell/FD/1-7/Rates/2014-15 dated 26.03.2015, the competent authority is pleased to approve the MRS documents 2015 (Q-2) w.e.f 1<sup>st</sup> April, 2015. All the departments generally and Nation Building shall specially follow the MRS 2015 (Q-2) for preparation of PC-I and execution of works in the province by observing the following criteria:

1. The PC-I/Cost Estimates of all new developmental unapproved schemes shall be prepared on MRS-2015.
2. The PC-I/Cost Estimates of all approved schemes but not tendered yet, shall be updated, in line with MRS-2015.

According to clause-1 of terms & conditions of work order, the XEN and Sub-Divisional Officer in-charge are responsible for the execution of work according to standard specifications of PHE and approved PC-I/MRS-2015 within the approved cost and quantities.

XEN, Public Health Engineering Peshawar during 2015-16, overpaid Rs 15,248,007 to contractors in execution of water supply schemes due to ignoring the above-mentioned instructions and rates of MRS-2015 as per detail in Annex-6. The XEN also neither produced market rate analysis for non-scheduled items nor testing reports of hand pumps for verification.

The overpayment occurred due to weak internal control causing loss to the Government.

When pointed out in September 2016, management stated that the work had been done according to the standard specification of PHED TS estimates and approved contracts costs.

Reply was not convincing as no documentary evidences were provided to audit for further scrutiny.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this Report.

Audit recommends recovery of overpayment besides fixing responsibility on person(s) at fault.

**AP#55,56,58&65/2015-16(A/C-I)**

**1.2.2.7 Unauthorized expenditure on items not included in BOQ, work order and estimated cost - Rs 1.418 million**

According to para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

According to clause-1 of terms & conditions of work order, a Sub-Divisional Officer in-charge is responsible for the execution of work according to standard specifications of PHE and approved PC-I/MRS-2015 and in accordance with the provisions of contract agreement.

According to clause-10 of terms & conditions of work order, the work should be done as per BOQ and the payments be made accordingly for the quantities mentioned therein.

XEN, Public Health Engineering Peshawar during 2015-16, paid Rs 206,262 for dismantling of PCC 1:2:4 and Rs 1,211,700 for PCC 1:3:6 under scheme "Sanitation schemes at various UCs of PK-06 and Sub Head-Side Wall" ADP No. 202/14064.

The Sub Head-“Side Wall” was neither included in the BOQ, work order and estimated cost nor sanctioned from the competent authority.

The unauthorized expenditure occurred due to non-compliance of rules.

When pointed out in September 2016, management stated that the work has been completed according to PC-I, T.S estimate and payment made according to work order, BOQ and item rate approved by the competent forum.

Reply was not convincing as no documentary evidences in support of reply were provided to audit for scrutiny.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

**AP#57/2015-16(A/C-I)**

#### **1.2.2.8 Overpayment due to allowing higher rates - Rs 1.239 million**

According to Para 23 of GFR Vol.-I, every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

Further, According to para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

XEN, Public Health Engineering Peshawar, overpaid Rs1,239,271 to a contractor on account of excess dia Tube-well boring of 10” dia instead of 8” dia for installation of 6” dia pipes under scheme “Installation of pressure pumps at various UCs of PK-11” ADP No. 149/150997 as per detail in Annex-7.

The overpayment occurred due to weak internal control causing loss to Government.

When pointed out in September 2016, management stated that the work has been done according to the standard specification of PHE Department, TS estimate and approved contract cost.

Reply was not convincing as no documentary evidences in support of reply was provided to audit for further scrutiny.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry into the matter and action against the person (s) at fault.

**AP#59/2015-16(A/C-I)**

**1.2.2.9 Wasteful expenditure due to execution of unauthorized item - Rs 1.778 million**

According to Superintending Engineer PHE, Circle Peshawar Letter No. 01/M-3/SE dated 24.04.2015, in case, where filling of a certain street is absolutely necessary then, the item of work “laying of shingle under the street pavement” to be included in the cost estimate under the MRS item No. 16-22 “Supply & spreading 1”-1.5” gauge shingle on road surface including compaction” instead of “Granular Sub Base Course using Pit Run Gravel” as this item is a component of road works and not street pavement.

XEN, Public Health Engineering Peshawar during 2015-16 paid to contractor an amount of Rs 1,778,426 for item “Granular Sub Base Course using Pit Run Gravel” vide 7<sup>th</sup> R/bill, voucher No. 1/1 dated 01.06.2015 under Sub Head “Street Pavement” ADP No. 200/1302410.

The item of work was neither included in the BOQ, Work Order and Estimated Cost nor it was sanctioned.

The unauthorized and wasteful expenditure occurred due to non-compliance of rules causing loss to Government

When pointed out in September 2016, management stated that the item of work “Granular sub base course using pit run gravel already approved in the PC-I

and the rate of such was awarded to the contractor required at the site and accordingly payment has been made and TS accorded by the competent authority. However, in future such instructions will be strictly followed during preparation of PC-I.

The irregularity was admitted by the management.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this Report.

Audit recommends inquiry and recovery of overpayment besides action against the person (s) at fault.

**AP#60/2015-16(A/C-I)**

**1.2.2.10 Unauthorized expenditure on an item of work not included in BOQ, work order and estimated cost- Rs 2.573 million**

**Non-recovery of penalty-Rs 1.791 million**

According to Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

According to clause-8 of Terms & Conditions of Work Order, the work should be done as per BOQ and the payments be made accordingly for the quantities mentioned therein.

XEN, Public Health Engineering Peshawar paid Rs 2,573,406 to contractor under scheme “Sanitation scheme at Wali Abad, PK-06 and Sub Head-Drainage System” ADP No. 200/1302410.

The items of work (detail given in Annex-8), were not included in the BOQ, Work order and Estimated Cost nor sanction was obtained from the competent authority. Work order bearing No. ADP/03 dated 02.12.2014 was issued for Rs 17,919,001 “Street Pavement” only, but the XEN paid Rs 20,823,666 for the whole work.

This resulted in unauthorized payment of Rs 2,573,406.

Moreover, the work was not completed within ten months (from 02.12.2014 to 01-09-2015) and the management failed to recover penalty of Rs 1,791,900 from the contractor.

The unauthorized and wasteful expenditure and non-recovery of penalty occurred due to non-compliance of rules.

When pointed out in September 2016, management stated that the payment had been made according to TS estimate hence the para may be dropped.

Reply was not convincing as no documentary evidences were provided to audit to verify the items were included in work order, BOQ and T.S.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and recovery besides action against the person (s) at fault.

**AP#61/2015-16(A/C-I)**

**1.2.2.11 Doubtful expenditure of Rs 2.973 million and non-recovery – Rs 2.465 million**

According to para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

XEN, Public Health Engineering Peshawar paid Rs 489,138 for a quantity of 1029.59 M<sup>3</sup> (transportation of slush/daldal and dismantled bricks) under work “Sanitation Scheme at Wazirabad PK-3” Sub Head-Drainage System” ADP No. 201/130248, as removal of slush/daldal and excavation are the same items of work and dismantled bricks were again used in the work.



XEN also paid Rs 2,484,000 for 276 main hole covers @ Rs 9,000 p/cover as Non-Scheduled Item, however market rate analysis was not produced. Further, the XEN did not recover Rs 270,578 as price of old bricks from the contractor as per calculation below:

$$(589.29 \text{ M3} \times 35.32 \text{ cft} = 20814 \text{ cft}/100 = 208.14 \times 1300 = \text{Rs}270,578)$$

Further, penalty of Rs 2,194,160 (21,941,600 x 10%) was not imposed for non-completion of work within seven months (From 15.06.2015 to 13.01.2016). The local authority failed to produce contract agreement, TS/ Estimated Cost, MBs, BOQ, and work order of the scheme during audit.

The doubtful expenditure and non-recovery of penalty occurred due to non-compliance of rules causing loss to Government

When pointed out in September 2016, management stated that the work has been completed according to PHED Standard specification and the TS has been accorded the mild steel 25.98 tons are utilized as per design and the RCC slabs over main drain in the street not over PVC or RCC pipe.

Reply was not convincing as no documentary evidences were provided to audit.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and recovery besides fixing responsibility on person(s) at fault.

**AP#62/2015-16(A/C-I)**

#### **1.2.2.12 Unauthorized and wasteful expenditure - Rs 19.370 million**

According to clause-1 of Terms & Conditions of Work Order, a Sub-Divisional Officer in-charge is responsible for the execution of work according to standard specification of PHE and approved PC-I/MRS-2013 and in accordance with the provision of contract agreement.

XEN, Public Health Engineering Peshawar during 2015-16 paid to contractors Rs 19,369,500 over and above the TS cost. The overpayment made was not sanctioned from any competent forum. Detail is given in Annex-9.

The overpayment occurred due to non-compliance of rules causing loss to Government

When pointed out in September 2016, management stated that the expenditure and T.S cost have wrongly been incorporated in the above table as per record of this office the expenditure made is well within approved limit of T.S estimates.

Reply was not convincing as no documentary evidences were provided to audit for further scrutiny.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and fixing responsibility on person(s) at fault.

**AP#63/2015-16(A/C-I)**

#### **1.2.2.13 Non-recovery of tender form fee-Rs 3.402 million**

According to Communication and Works Department, Government of Khyber Pakhtunkhwa Notification No. SOG/C&W/11-129/ Contractors/ Vol-IV/2010 dated 05.01.2015, cost of tender form should be charged as per the following approved rates:

1. Upto Rs10 lac-----Rs 1,000
2. Above Rs10 lac----- Rs 0.05% of the bid cost.

XEN, Public Health Engineering Peshawar failed to collect and deposit into Government treasury Rs 3,401,787 as tender form fee during 2015-16.

According to the available record, a sum of Rs 26,709 was collected instead of Rs 3,428,496 during 2015-16 as per detail in Annex-10.

The non-recovery occurred due to non-compliance of rules causing loss to Government.

When pointed out in September 2016, management stated that detailed reply would be submitted after checking of record.

However reply was not furnished.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery besides fixing responsibility on person(s) at fault.

**AP#64/2015-16(A/C-I)**

**1.2.2.14 Overpayment to contractor beyond the quantities of technical sanction -Rs 15.661 million**

According to para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

XEN, C&W, (Building Division-II) Peshawar overpaid Rs 15.661 million over and above the quantities as approved in the Technical Sanction of the work construction of Building for Provincial Revenue Academy at Hayatabad Peshawar, out of the total up to date payment of Rs 113.91 million paid vide Vr No 21-B-VII dated 14-6-2016.

The overpayment of Rs 15.661 million was made out of the quantities of Technical Sanction of Rs 233.286 million, sanctioned vide Chief Engineer C&W Department letter No 253/2-CD dated 13-12-2015 whereas the original BOQ was approved for RS 104.00 million and contract price of Rs 117.227 million (34.85 % above on CSR-2009 and at Par on Non-scheduled items) vide work order No 483 dated 16-4-2013.

The work started on 02.02.2015 and was still in progress. Detail is given in Annex-11.

The overpayment occurred due to non-compliance of rules.

When pointed out in September 2016, management stated that in case of variation in cost beyond 15% revised approval would be obtained.

Reply was not acceptable as revised BOQ and revised T.S were not approved from the competent authority and the cost was enhanced due to non-execution and completion of work in time.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry, recovery of overpayment and action against the person (s) at fault.

**AP#67/2015-16(A/C-I)**

#### **1.2.2.15 Loss due to acceptance of highest bid -Rs 1.70 million**

According to Para 30 of KPPRA Rules 2014, Each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders in accordance with section 22 of the Act.

XEN C&W Building Division-II Peshawar during 2015-16 awarded a work "Repair and Maintenance of GCT (Govt: College of Technology) Peshawar ADP No 583/140863" at the bid cost of Rs 25,360,200 to the 3<sup>rd</sup> lowest bidder ignoring the 1<sup>st</sup> lowest for Rs 23,105,960. Due to non-accepting the 1<sup>st</sup> lowest bid a loss of Rs 1,700,680 was caused to Government. (25,360,200-23,105,960=2,254,240 – forfeited E/M of Rs 5,635,60).

The loss occurred due to lack of internal control.

When pointed out in September 2016, management stated that during evaluation the bid price of the bidders the work was awarded to the 2<sup>nd</sup> lowest as the 1<sup>st</sup> lowest bidder did not deposit additional security.

Reply was not convincing as intimation to the lowest bidder for depositing additional security and its acknowledgement were not available on record.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery of loss, inquiry and action against the person (s) at fault.

**AP#68/2015-16(A/C-I)**

**1.2.2.16 Loss due to allowing abnormal increase in mild steel rates – Rs 2.351 million**

According to Serial No. 06-07-c of Market Rate System 2013 the rate of mild steel is Rs 110,134.80 per ton.

As per para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

XEN, C&W, (Building Division-II) Peshawar overpaid Rs 2,351,509 to a contractor in the item of mild steel in the work of “Standardization of Improved Techniques in Agricultural Research System in Khyber Pakhtunkhwa SH: Construction of Directorate Building Agriculture Research at Agriculture University Peshawar” under ADP.14/110623 during 2015-16. Due to allowing higher rate of Rs 129,000 instead of Rs 110134.80 admissible as per MRS 2013 the public exchequer was put to loss for Rs 2,351,509 ( $129,000 - 110,134.80 = 18,865.20 \times 124.648$  ton).

The loss occurred as undue favor was extended to the contractor.

When pointed out in September 2016, management stated that the work was awarded after enforcement of KPPRA Rules 2014.

The reply was not convincing as the overpayment to contractor was made in violation of rules.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery of loss and action against the person (s) at fault.

**AP#81/2015-16(A/C-I)**

**1.2.2.17 Overpayment due to absenteeism–Rs 1.259 million**

Government of Khyber Pakhtunkhwa, Finance Department, Regulation Wing, letter No. SO(FR)/FD/5-14/2014 dated 16-12-2014 provides that, “All concerned offices are duty bound to deduct pay and allowances of the defaulting government employees for the period of absence and non-performance of the duty.”

As per record of District Health Officer Peshawar eight employees were allowed to draw pay and allowances amounting to Rs 1,259,027 during 2015-16. The employees were absent from duty from time to time without leave. Detail is given in Annex-12.

Overpayment occurred due to weak internal controls.

When pointed out in August 2016, the management replied that the progress of recovery if any will be intimated to audit after detailed inquiry.

Reply was not convincing as the management admitted the irregularity and disciplinary action against the absent employees was not shown to audit.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery and action against persons at fault.

**AP#04/2015-16**

**1.2.2.18 Non deduction of conveyance and house rent allowances-  
Rs 3.601 million**

According to judgment of Peshawar High Court dated 28.2.2013 in writ petition No. 304-9/2013, no conveyance allowance shall be allowed to those employees availing the facility of residential accommodation situated within their work premises.

According to Para 45(c) of Fundamental Rules, the Government servants, who have been provided with official designated accommodation, are not entitled for the drawl of House Rent Allowance and 5% of their pay will also be deducted.

District Health Officer, Peshawar for 2015-16, failed to deduct conveyance allowance amounting to Rs 2,270,000 and house rent allowance of Rs 1,330,839 from various employees residing in official accommodations. Detail is given in Annex-13.

The irregularity occurred due to lack of internal financial control.

When pointed out in August, 2016, the management replied that progress of recovery will be intimated to audit in due course.

No recovery was intimated thereafter.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery and fixing of responsibility on the person (s) at fault.

**AP#05/2015-16**

**1.2.2.19 Unauthorized withdrawal and payment of pay and allowances–Rs 2.563 million**

According to Para 23 of GFR Vol-I, every government officer should realize fully and clearly that he will be held personally responsible for any loss

sustained by government through fraud or negligence either on his part or on the part of his subordinate staff.

District Health Officer Peshawar paid salary amounting to Rs 2,563,352 to Dr. Saeeda Asad WMO w.e.f September, 2014 to June, 2016. The doctor was absent from duties during stated period which resulted in loss to public exchequer as detailed below:

(Amount in Rs)

S.No.	Period	Monthly Pay	Total Pay
1	9/2014 to 11/2014	99,167×3	297,501
2	12/2014 to 6/2015	100,666×7	704,665
3	7/2015 to 11/2015	109,152×5	545,565
4	12/2015 to 6/2016	145,090×7	1,015,630
		<b>Total</b>	<b>2,563,361</b>

Unauthorized drawl of pay and allowances occurred due to weak internal controls.

When pointed out in August 2016, the department replied that inquiry has been initiated. The report will be intimated to audit in due course of time. The reply was not convincing as no inquiry report was shown to audit.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry, recovery and action against the person(s) at fault.

**AP#09/2015-16**

**1.2.2.20 Non-crediting of Government money into treasury-Rs 0.706 million**

Treasury Rule-7 (i), states that all the money received by or tendered to government officers on account of the revenue shall without undue delay be paid in full into a treasury.

According to clause-xii of DG (Health Services) KP letter No. 156-216/Coordination Cell dated January 28<sup>th</sup>, 2015; the ambulance will be used for



patients only. Those officers/officials using the same for other purposes will be personally responsible.

District Health Officer Peshawar collected Rs 706,219 on account of OPD fee and investigation charges for the month of April, May and June, 2016 from various health centers.

The following irregularities were noticed:

1. The amount was not deposited in Government treasury till date of audit i.e 19.08.2016.
2. There was nil receipts on account of ambulances.

Non-crediting of Government money occurred due to non-compliance of rules.

When reported in August 2016, management replied that all amount for 2015-16 has been deposited into Government treasury. The challans will be produced to audit in due course of time. The ambulances were used in various emergencies like, flood, Muharram and Hajj mission. No referral case reported. However, detailed report will be submitted after inquiry.

The reply was not convincing. The deposit challans for Rs 176, 819, Rs 130,649 for the month of April, 2016 deposited on 24-08-2016 and Rs 115,502, Rs 116,148 for the month of June, 2016 deposited on 30-08-2016 were produced to audit. However, reconciliation with treasury office not carried out till 30-08-2016 and the amount was late deposited.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends immediate recovery of the balance amount and depositing into Government Treasury besides fixing responsibilities on persons at fault.

**AP#10/2015-16**

### **1.2.3 Internal Control Weaknesses**

#### **1.2.3.1 Unauthorized expenditure on execution of works without technical sanction - Rs 59.221 million**

According to para-56 of CPWA code and Planning & Development Department Letter No P&D/M7E/2011-12/304-308 dated 09-01-2013, the work may not be started/executed without technical sanction. Further according to PHE department letter No DPM/PHED/4-2/T.S/1426 dated 06-06-2013 endorsed through Chief Engineer PHE (South) KPK Peshawar letter No 01/2-PHE dated 26-6-2013, in some cases officers according approval of tenders and commence the works/ sub scheme of the projects but intentionally delays the Technical sanction.

XEN, PHE Division Peshawar incurred expenditure of Rs 59.221 million on various water supply schemes during 2015-16. However, the schemes were not technically sanctioned till date of audit i.e. 08/2016.

Hence award of schemes to contractors and incurring expenditure of Rs 59.221 million without TS was unauthorized. Detail is given at Annex-14.

The lapse occurred due to lack of internal control.

When pointed out in August 2016, management stated that the works were executed as per Technical Sanction.

Reply was not correct as no Technical Sanction of these schemes were produced to Audit.

Request for convening DAC meeting was made on 21.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

**AP#42/2015-16(A/C-I)**

### **1.2.3.2 Irregular and uneconomical expenditure - Rs 474.042 million**

According to para 30 of KPPRA Rules 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders in accordance with section 22 of the Act.

XEN, C&W, (Building Division-II) Peshawar incurred expenditure of Rs 474.042 million on various works during 2015-16. The expenditure was irregular and uneconomical due to defective tendering process as per following observations:

1. The original newspaper cuttings were not found in the relevant agreement files and NIT of most of the works were advertised in one daily newspaper instead of two (one English & one Urdu of nationwide circulation).
2. Record of opened sealed envelopes to show identification of seal opened and signatures of tender opening committee was not maintained and no receipts were issued to the bidders which revealed that the rates mentioned in the tender forms were hand collected instead of in the sealed envelopes.
3. Pre-qualification documents of bidders didn't have organizational profile, relevant experience, list of clients and references, relevant experience and past performance, existing capabilities with respect to human resource, personnel, computing and engineering equipment, machinery and plant, financial position for the last three years including bank statements and audited reports by an external auditor, proof of possessing appropriate managerial capability.
4. In the tender opening register during opening of tenders, signatures of tender opening committee were not recorded.
5. The dates of opening of tenders were not recorded in most of the comparative statements and Bid Evaluation.

6. In the tender opening register, tender forms and comparative statements , the quoted rates of the contractors were recorded only in figures and not in words.
7. Record of call deposits if received from contractors was not available.
8. No record was maintained to show that call deposits and additional security of 2<sup>nd</sup> and 3<sup>rd</sup> lowest bidders were retained till signing of agreements with the lowest contractors.

The lapses occurred due to weak internal control and violation of rules.

When pointed out in September 2016, management stated that the works were awarded to contractors as per rules.

Reply was not acceptable as complete replies to the audit observations along with supporting record were not furnished.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

**AP#70/2015-16(A/C-I)**

**1.2.3.3 Unauthorized expenditure without technical sanction  
Rs 138.669 million**

According to Para-56 of CPWA code read with Planning & Development Department Letter No P&D/M7E/2011-12/304-308 dated 09-01-2013, the work may not be started/executed without technical sanction.

XEN, C&W, (Building Division-II) Peshawar incurred expenditure of Rs 138.669 million on various schemes during 2015-16. However, the schemes were not technically sanctioned till 09/2016 when audit was being conducted. Detail is given in Annex-15.

The lapse occurred due to lack of internal control.

When pointed out in September 2016, management stated that Technical Sanctions of all these works were in process and would be furnished to Audit after obtaining from the competent authority.

Reply was not acceptable, the commencement of works and incurrence of expenditure without obtaining Technical Sanction from the competent authority stands irregular.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

**AP#71/2015-16 (A/C-I)**

**1.2.3.4 Unauthorized enhancement of contract price-Rs 41.188 million and non-cancellation of contract -Rs 117.227 million**

According to clause 51 of the contract Agreement (Appendix A to Bid) the aggregate effect of variation order(s) issued by the Engineer shall not exceed 10% of the contract price.

According to para 18 (c) of KPPRA Rules 2014, no contract agreement for execution of work shall be enhanced or variation order for works shall be issued in case of enhancement of contract price for more than 15% of the original contract price.

XEN, C&W, (Building Division-II) Peshawar awarded a work "Construction of Provincial Revenue Academy at Hayatabad Peshawar" to a contractor on 16-4-2013 with approved BOQ cost for Rs 104.00 million and bid cost of Rs 117.227 million (34.85% above on CSR-2009 and at Par on NSI). The work was awarded without technical sanction on original BOQ. The work was started after delay of about three years on 2-2-2015. The work was technically sanctioned including External electrification etc for Rs 233.286 million on 13-12-2015 and up to date payment of Rs 113.91 million was paid vide Vr No 21-B-VII dated 14-6-2016. The delayed start of work by contractor resulted in cost overrun of Rs 41.188 million. Audit is of the view that the contract was required to be cancelled during 2012-13 and awarded to 2<sup>nd</sup> lowest bidder or retendered.

Furthermore, the cost of work was enhanced with additional work amounting to Rs 41.188 million i.e. 117.227 million to 158.415 (117.227 +41.188) i.e. 35% of the original contract price was neither put to fresh tender nor revised BOQ was issued to the contractor.

The lapse occurred due to weak internal control.

When pointed out in September 2016, management stated that for the amount of work order no Technical Sanction was required and the contractor was agreed on the same rates even after lapse of considerable time and there was no need for calling tender a fresh and the work was not enhanced with additional work of Rs 41.188 million.

Reply was not acceptable in the light of existing rules of the Government.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this Report.

Audit recommends inquiry and action against the person (s) at fault.

**AP#72/2015-16(A/C-I)**

#### **1.2.3.5 Execution of works without testing of material -Rs 34.99 million**

According to Chief Engineer (Centre) C&W Department KP Peshawar letter No .CEC/GST/7-2/5902 dated 18-9-2015, each payment to contractor will be supported by Material Test Result and Test Profile be maintained for the projects.

XEN, C&W, (Building Division-II) Peshawar during 2015-16 paid Rs 34.99 million to various contractors for execution of works without obtaining Material Test Results.

Therefore the potential loss to Government through substandard work could not be ruled out. Detail is given in Annex-16.

The irregularity occurred due to weak internal control.

When pointed out in September 2016, management stated that each construction work was commenced after soil test and all necessary tests are conducted.

Reply was not correct as the required tests results were not produced to audit.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

**AP#75/2015-16(A/C-I)**

**1.2.3.6 Non imposition of penalty-Rs 8.672 million**

Clause 2 of the Contract Agreement requires that penalty of 1% per day and up to maximum of 10% of the estimated cost may be imposed for delay in completion of work.

XEN, C&W, (Building Division-II) Peshawar awarded the work of “Establishment of Working Women Hostel at Hayatabad Peshawar ADP No. 219/110061(2012-13) SH: with Estimated Cost of Rs 86.724 Million to M/S Zenith Construction Engineering.

However, the work was not completed in stipulated time by the contractor. The management failed to impose late penalty Rs 8,672,400 @ 10% during 2015-16 despite the fact that the scheme was in progress vide XEN letter No. 645/1-T dated 08-04-2016. Details are as under:

(Amount in Rs)

S #	Name of Work	Work order date	Due date of completion	Delayed Period	Estimated Cost	Penal ty @ 10%
1.	Establishment of Working Women Hostel at Hayatabad	23-12-2013	22-12-2015	129 days	86.724 Million	8.672
<b>Total :</b>						<b>8.672</b>

Non imposition of penalty occurred due to weak internal controls.

When pointed out in September 2016, no reply was furnished by the management.

Request for convening DAC meeting was made on 25.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends early completion of scheme and imposition of penalty besides action against the person (s) at fault.

**AP#83/2015-16(A/C-I)**

### **1.2.3.7 Irregular retention of fund - Rs 109.135 million**

According to Rule 290 of Treasury Rules, “no money should be drawn from Treasury unless required for immediate disbursement. It is not permissible to draw money from treasury in anticipation of demand or to prevent lapse of budget grant”.

Para 89(4) (viii-2) of GFR Vol-I requires that main object of the reconciliation is to ensure that the departmental accounts are sufficiently accurate to render possible and efficient departmental control of expenditure.

During scrutiny of the Bank Statements of 02 designated bank accounts (A/c No: 4111738028 & 4111763072 NBP Mirch Mandi Branch Peshawar) of Deputy Commissioner Peshawar for the year 2015-16, it was observed that:

1. Balance of Rs 109,135,785 was lying unspent in the bank as on 30.06.2016.
2. The local office maintained 03 Cash Books & Cheque Books for A/C No (4111738028) NBP Mirch Mandi Bazar Peshawar.
3. An amount of Rs152.196 million was drawn from A/C No. 4111763072 but detail record was not available with the local office.
4. There was a huge difference of Rs 86,891,552 in the opening balance of Cash book and Bank Statement (account No 4111738028). Opening balance as per Bank statement on 01-7-15 was Rs 74,282,658 while



consolidated opening balances of 03 cash books was Rs 161,174,210, as per detail given below.

Particular	Opening Balance as per cash book (Rs)	Opening Balance as per Bank Statement (Rs)	Difference (Rs)
Cash Book(PDMA)	108,073,790		
Cash Book general	44,889,507		
Cash book(Miscellaneous)	8,210,913		
<b>Total</b>	<b>161,174,210</b>	<b>74, 282, 658</b>	<b>86,891,552</b>

Irregular retention of funds and improper maintenance of cash books occurred due to weak internal control.

When pointed out in August 2016, management stated that the account includes mainly funds under Disaster Management and Polio eradication. Separate cash books for each transaction have been maintained. The error raised with combined bank statements due to carrying forward wrongly balance into cash book of Polio funds, which has been corrected and reconciled with the bank statement. The relevant cash books have been prepared and will be made available to audit as and when demanded.

Reply was not satisfactory and the management admitted irregularity.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry into the matter and action against the person(s) at fault.

**AP#27/2015-16**

### **1.2.3.8 Irregular recruitment process of computer operators and Class-IV staff**

According to clause A(iii) of Notification No. SOS 6(E&AD) 1-3/2007 dated 22.03.2007 issued by Administration Department (Regulation Wing) Govt. of KPK, "a Departmental Selection Committee will be bound to recruit

employees from BPS 1 to 4 through District Employment Exchange. In absence of District Employment Exchange, the recruitment will be made through Departmental Selection Committee after vacancies have been advertised in newspapers.

Deputy Commissioner, Peshawar during the financial year 2015-16 appointed 12 computer operators and 7 Class-IV staff. The following discrepancies were noticed:

1. The merit list of computer operators was prepared without including the marks of qualification.
2. Documentation of recruitment process including marks sheets, merit lists, attendance sheets etc were not signed by the members of selection committee which made the recruitment process suspicious.
3. Appointments of class-IV staff was made without advertisement in newspaper.

In view of the above, audit held the recruitment process suspicious.

When pointed out in August 2016, management replied that detail reply along with supporting documents will be furnished to audit party accordingly. Reply was not convincing as the local office violated the Government rules.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry into the matter and action against persons at fault.

**AP#34/2015-16**

#### **1.2.3.9 Irregular disbursement of compensation fund– Rs 2.210 million**

Rule 174 of CTR Vol-I states, that all payment must be supported with acknowledgement.

Further, according to Para 23 of GFR Vol-I, each Govt. officer will personally be responsible for loss sustained by Govt. through negligence or fraud on his part or on the part of his subordinate staff.

Deputy Commissioner Peshawar during the financial year 2015-16 received and paid an amount of Rs 2.210 million on account of compensation to the affectees of natural disaster. The following irregularities were noticed:

1. Full address, mobile/contact numbers of the affectees, witnesses' statements and signature, layout of site, medical report in case of injuries and death certificates were not available on record.
2. Working paper of committee to verify the cases were not provided to audit.
3. Weather schedule and intensity report was also not ascertained from the concerned department.

The drawl of compensation fund and non-disbursement was irregular.

When pointed out in August 2016, management replied that the original record i.e. death certificate, injured certificate etc was forwarded to PDMA as per policy and will be shared with audit. However, record was not shared.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry into the matter and disbursement of undisbursed compensation fund besides actions against persons at fault.

**AP#36/2015-16(A/C-I)**

**1.2.3.10 Irregular procurement of hospital consumables-  
Rs 21.601 million**

Para-B of DG Health office letter states that 'Medical superintendent/District Health officer/DDOs as the case may be, shall place supply order of the needed medicine directly to the suppliers (Manufacturer/Importer) according to their demand and budget.

District Health Officer Peshawar during 2015-16 issued supply order for medicines and bedding clothing worth Rs 14,743,160 and Rs 6,857,923 respectively in April and May, 2016. The supplies were made in the month of June, 2016 and July, 2016 as per delivery challans. However, during scrutiny of record of DHO office as well as record of a sample of health facilities i.e RHCs and Civil Dispensaries and visits by audit party to Category-D Hospital, Badaber on 25-08-2016, and RHC Nahaqi on 30-08-2016 it was observed that medicines were not available with them for the last four-six months.

Non utilization of medicine budget timely and according to demand of health facilities occurred due to weak planning of management for procurement of medicine.

When reported in August 2016, management replied that the budget was released on quarterly basis. Moreover, MCC list also issued in May, 2016. After the receipts of MCC list this office initiated the purchase process which was completed in financial year 2015-16. The reply was not convincing as MCC list was issued on 17-02-2016 and budget was also available.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends detail inquiry into the matter, provision of medicine to health facilities according to demands besides action against the person (s) at fault.

**AP#12/2015-16**

**1.2.3.11 Doubtful purchase of medicine and machinery- Rs 11.634 million and non-imposition of penalty-Rs 1.187 million**

Federal Treasury Rule 290 provides that no money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

Para No. 18(i) of the MCC notification states that upon delay in the supply from (31 to 45 days), a lump sum total penalty amounting to 3% shall be

levied through deduction the total amount of penalty from the pre-tax payable billed amount by the purchasing entity irrespective of the number of items supplied late.

Para No. 18(ii) of the MCC notification states that upon delay in the supply from (46 to 60 days), a lump sum total penalty amounting to 7% shall be levied, and according to para No. 18(iii) after the expiry of these extended periods (46 to 60 days), the order shall stand cancelled and the purchaser will have the right to debar the supplier from future participation, forfeiture of performance guarantee, and black listing of supplier.

District Health Officer Peshawar during 2015-16, withdrew an amount of Rs 11,634,734 from Government treasury and paid to various suppliers showing supply of medicine and machineries. Few delivery challans were reviewed which revealed that medicines and machinery were not supplied at the time of drawl of money from treasury and payment to suppliers. Moreover, fake entries were made in stock register and reference was recorded in the contractor bills. Withdrawal of Government money from treasury and payment to suppliers in advance was not only irregular but also in a fraudulent manner. Detail is given in Annex-18.

Further, penalty of Rs 1,187,152 was not imposed for late supply of medicines. Detail is given in Annex-17.

The irregularity occurred due to weak internal controls.

When reported in August 2016, management replied that all the supply has now been completed and issued to the facilities. The reply was not convincing.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry into the matter and actions against persons at fault.

**AP#14&17/2015-16**

### 1.2.3.12 Non installation and non-utilization of costly medical equipments - Rs 2.835 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

During audit of DHO Peshawar for the year 2015-16, it was observed in the Badaber hospital that Dental unit, ECG, Ultrasound and photo copier machine costing Rs 1,850,000 and Heavy duty stabilizer of Rs 980,000 were lying non-functional in store of Health center. The Health Center administration told that non installation of machinery and equipments was due to non inspection by the inspection committee and non-provision of technical hands for installation and testing of machineries.

Thus not only the local public was deprived from provision of healthcare facilities at their doorstep but also legislative and political intent of the Government was violated and increased pressure on hospitals in Peshawar city. Details are as under:

S#	Name of items	Amount (Rs)
1	Dental Unit	250,000
2	Sharp Photo copier	550,000
3	Ultrasound Machine	1,055,000
4	Heavy Duty stabilizer	980,000
<b>Total</b>		<b>2,835,000</b>

The loss to Government occurred due to weak internal controls.

When reported in August 2016, management replied that the purchases were made under ADP schemes, installed and functional now all the equipments. The reply was evasive as subsequent receipts were not realized by the Centre.

Request for convening DAC meeting was made on 06.10.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry into the matter and actions against persons at fault.

**AP#18/2015-16**

**1.2.3.13 Unauthorized expenditure on execution of works without technical sanction -Rs 225.165 million**

According to Para-56 of CPWA code and Planning & Development Department Letter No P&D/M7E/2011-12/304-308 dated 09-01-2013, the work may not be started/executed without technical sanction.

XEN, C&W, (Building Division-I) Peshawar incurred expenditure of Rs225.165 million on 30 developmental schemes during 2015-16 as per detail in Annex-19. However the schemes were not technically sanctioned till date of audit i.e 11/2016. The preparation of TS and its approval from the competent authority was the responsibility of local office. Hence award of schemes to contractors and incurring expenditure of Rs 225.165 million was irregular/unauthorized without obtaining Technical sanction of the works from the competent authority.

The lapse occurred due to lack of internal control.

When pointed out in December 2016, management stated that detail reply would be submitted after checking of office record. No reply was furnished thereafter.

Request for convening DAC meeting was made on 13.12.2016. DAC meeting was not convened till finalization of this report.

Audit recommends inquiry besides fixing responsibility on person(s) at fault.

**AP#93/2015-16(A/C-I)**

**1.2.3.14 Overpayment for the items of work beyond 71 % of BOQ/PC-I - Rs 1.582 million**

According to Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities

in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

XEN, C&W, (Building Division-I) Peshawar during the financial year 2015-16 it overpaid an amount of Rs 1.980 million in a scheme “Up-gradation of GGPS Khwaja Kalay PK-8 Peshawar to Middle Level” for the items of work RCC 1:2:4 and Steel G-40 which was 53.27% and 71.35% in excess than the quantities as approved in PC-I/BOQ as per detail given below:

S.No	Description of work	Qty as approved in BOQ	Qty Paid	Difference	% Excess	Rate	Amount (Rs)
1	RCC in roof slab,beam (1:2:4)	64.79 M3	99.31M3	90.49	53.27%	7131.24	246,170
2	P/F M.S reinforcement	17.63	30.21	12.58	71.35%	106150	1,335,367
	Total						1,581,537

Overpayment occurred due to weak internal controls.

When pointed out in December 2016, management stated that detail reply would be submitted after checking of office record. No reply was furnished thereafter.

Request for convening DAC meeting was made on 13.12.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery of overpayment besides fixing responsibility on person(s) at fault.

**AP#94/2015-16(A/C-I)**

### **1.2.3.15 Overpayment to contractor due to non-utilization of available excavated earth -Rs 1.196 million**

According to Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.



During audit of the accounts record of XEN C&W, (Building Division-I) Peshawar for the financial year 2015-16 it was observed that during execution of various works payment was made to contractors for earth filling brought from outside and sand filling under floor but deduction for utilization of available excavated earth was not made. Therefore overpayment of Rs 1.196 million was made to contractors as per detail below:

S.No	Vr No & date	Name of contractor/work	Qty of available excavated earth	Earth filling brought from outside/sand filling	Rate payable (Rs)	Diff: of rate paid	Over payment (Rs)
1	16-B-II dated 23-6-2016	M/S Bakhtajud Din, 3 <sup>rd</sup> R/bill, Up-gradation of GHS Gulbela Peshawar	450.73 M3	375.23M3 @ Rs 500 for earth filling brought from out side	76.63 Per M3	423.37	158,861
2	17-B-I dt 20-6-16	M/S Dost &Co, Up-gradation of GHS Khwaja Kalay (PK-08) Peshawar	362.36 M3	504.74 M3 @ Rs 970=489598 ,Available=362.36M3	-do-	893.37	323,722
3	3-B-II dated 8-6-2016	Provision of additional Facilities of Govt: Colleges in KPK, Sub Head : GDC Wadpaga (PK_09) Peshawar	471.82 M3	405.51 @ 1010.63=409820	-do-	933.37	378,491
4	13-B-II dated 21-6-2016	Construction of Science Labs in Govt: Degree College Wadpaga (PK-09) Peshawar	393.35 M3	370.82 @ 980.31=363519	-do-	903.68	335,103
		Total					1,196,177

Moreover, XEN C&W Building Division-II Peshawar during 2015-16 overpaid Rs 1273184.20 due to allowing an item on account of allowing the item of “filling sand under floor” instead of utilizing of surplus earth available on site from excavation in the scheme “Construction of Daul Kafla & Drug Addicts Rehabilitation Centre Peshawar.

(Amount in Rs)

Name of Item	Total Qty of Earth Excavated/	Surplus Qty available for utilization	Rate paid	Rate required	Difference in rate	Overpayment
Earth filling under floor with surplus earth available at site	1487.58 M <sup>3</sup>	991.72 M <sup>3</sup>	1010.60	76.63	933.97	926,237

The overpayment occurred due to weak internal control.

When pointed out in December 2016, management stated that detail reply would be submitted after checking of office record. No reply was furnished thereafter.

Request for convening DAC meeting was made on 13.12.2016. DAC meeting was not convened till finalization of this Report.

Audit recommends recovery of overpayment besides fixing responsibility on person(s) at fault.

**AP#90 &95/2015-16(A/C-I)**

**1.2.3.16 Overpayment to contractor for the items of work without provision in PC-1/BOQ-Rs 2.397 million**

According to Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

During audit of the accounts record of C&W Building-I Division Peshawar for the year 2015-16 it was observed that overpayment of Rs 2.397 million was made to a contractor for the items of work without provision and up to 94.62 % excess than PC-1/BOQ against the work Up-gradation of GGPS Hameedabad Salar Qala (PK-07) Peshawar as per detail below:

S.No	Description of Items of Work Vr no 8-B-II dated 7-5-2016	Qty approved in BOQ/PC-1	Qty Paid	Difference Qty	% excess	Rate (Rs)	Amount (Rs)
1	Supply and Fabricate M.S reinforcement for cement concrete(G-40) Main Building	20.57 Ton	29.616	9.046	43.97%	110134.80	996279
2	RCC in roof slab, beam (1:2:4)	64.79 M3	126.1	61.31	94.62%	8168.74	500825
3	Pacca Brick work in Ground Floor cement, sand mortar 1:6	59.49 M3	77.46	17.97	30.20%	6257	112438
4	Cement Plaster 1:4 up to 20' height 1/2" thick	242.97	447.67	204.7	84.25%	178.98	36637
5	PC painting in cement (unit M2)	-	207.7	207.7	100%	272.11	56517
6	P/F 2" thick marble (unit M2)	-	1761.15	1761.15	100%	305.57	538155
7	P/L Fine Marble (unit M2)	-	833.60	833.60	100%	188.2	156884
	Total						2397735

Furthermore up to date payment of Rs 9.991 million was made against the provision of Rs 9.989 million in PC-1/BOQ up to 8th R/bill in 5/2016 without obtaining Technical Sanction from the competent authority whereas according to terms and condition for approval of tender by Superintendent Engineer on 15-4-2015, the work was required to have been commenced after Technical Sanction and restricted to the approved BOQ.

The lapse occurred due to weak internal control.

When pointed out in December 2016, management stated that detail reply would be submitted after checking of office record. No reply was furnished thereafter.

Request for convening DAC meeting was made on 13.12.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery of overpayment besides fixing responsibility on person(s) at fault.

**AP#97/2015-16(A/C-I)**

**1.2.3.17 Loss due to non-charging of sales tax on services of consultant- Rs 644,467 and irregular/unauthorized payment of consultancy charges -Rs 4.940 million**

According to S. No. 29, Schedule 2 of Government of Khyber Pakhtunkhwa Finance Act 2013, sales tax @15% is chargeable to consultancy charges.

XEN C&W Building-I Division Peshawar during 2015-16 paid Rs 4.940 million to SHAZ Consultants Peshawar on account of consultancy service charges but 15% sale tax amounting to Rs 644,467 (4,940,912x15/115) was not charged and the loss was caused to the Government. Further the consultancy charges were paid for 3 projects where as the project cost of S. No 2 &3 as per detail below was less than Rs 70.00 million therefore the payment of consultancy charges for these two schemes was unauthorized.

1. Establishment of Government Degree College Koh-e- Daman.
2. Construction of Boundary Wall Tarnab Form Peshawar .
3. Carp Hatchery Sherabad with Training Centers (PK-7) Peshawar.

Non recovery sale tax on services from the consultant and irregular/unauthorized payment of consultancy charges occurred due to weak internal controls which resulted in loss.

When pointed out in December 2016, management stated that detail reply would be submitted after checking of office record. No reply was furnished thereafter.

Request for convening DAC meeting was made on 13.12.2016. DAC meeting was not convened till finalization of this report.

Audit recommends recovery of loss besides fixing responsibility on person(s) at fault.

**AP#98/2015-16(A/C-I)**

**ANNEXURE**

**Annex-1**

**Detail of MFDAC Para's**

**(Rs in million)**

<b>S. No.</b>	<b>AP No.</b>	<b>Department</b>	<b>Caption of the Para</b>	<b>Amount</b>
1.	01	District Health Officer	Less/non deduction of taxes	0.273
2.	06	-do-	Non deposit of Government revenue	0.124
3.	07	-do-	Unauthorized expenditure on POL/TA	0.060
4.	25	Deputy Commissioner	Irregular & Unverified expenditure on account of POL	0.415
5.	26	-do-	Less/non release of ADP funds to devolved departments	239.689
6.	35	-do-	Less collection of fine	0.184
7.	44	Public Health Engineering	Unauthorized expenditure on account of distribution system of WSS	20.039
8.	53	-do-	Loss to Government due to non-deduction of income tax	0.047
9.	77	C&W Building Division-II	Overpayment due to unauthorized filling of sand under floor	0.409
10.	81	-do-	Loss due to allowing excess quantity in mild steel	1.127
11.	84	-do-	Irregular purchase of equipments	0.762
12.		-do-	Irregular payment of pay and allowances	

**Annex-2**  
**Para 1.2.2.1**

**Overpayment due to non deduction cost of old pipes and excess quantities  
than BOQ/PC-1-Rs 3.295 million**

BOQ Item No 2 P& lying cut joint test & disinfect G.I pipeline using light quality GI pipe 3” l/d .(MB No 239 page 84 to 92 )	Quantity approved in the PC-1,BOQ 700 M	Quantity Paid 1339.83M	Excess 639.83 M	Rate per M(Rs) 1488	O/payment (Rs) 952,067
BOQ Item No 3 P & lying cut joint test & disinfect GI pipeline using light quality GI pipe 2” l/d	-do- 900 M	-do- 1583.96	683.96	965	660,021
Cost of old Pipes etc not deducted from the contractor bill	Total amount of the new pipes replaced Rs 6733830	Amount of old pipes deducted -Nil-	Excess 25 % of Rs 6733830	25 %	1,683,457
<b>Total</b>					<b>3,295,545</b>

**Annex-3**  
**Para 1.2.2.2**

**Loss due to non-utilization of transformers and pumping machinery**

S.No	Name of Water Supply Scheme	Expenditure (Rs)	Approx: Cost of Transformer/ Machinery etc (Rs)
1	WSS Tela band	1,087,224	1,500,000
2	WSS Naik band	5,048,022	1,500,000
3	WSS Mama Khel	5,629,007	1,500,000
4	WSS Miskeen abad ( PK-07)	3,240,077	1,500,000
5	WSS Nasir Pur	3,238,591	1,500,000
6	WSS Hindko Daman	2,687,548	1,500,000
7	WSS Nahaqi (PK-08)	2,625,000	1,500,000
8	WSS Yousaf Khel Bada m PK-10	4,754,867	1,500,000
9	WSS Aza Khel (PK-10)	4,352,072	1,500,000
10	WSS Darwaz gai Mattani	6,142,375	1,500,000
11	WSS Badber Tooti Khel Mattati Darwazgai (PK-10)	1,596,394	1,500,000
12	WSS Khur Khurarai (PK-10)	2,469,245	1,500,000
13	WSS Adizai Dehri (PK-10)	699,962	1,500,000
Total		57,584,885 Say Rs 57.584 million	19,500,000 Say 19.50 million

**Annex-4**  
**Para 1.2.2.4**

**Statement showing non crediting of lapse deposits to Government revenue**

<b>S.No</b>	<b>Item No</b>	<b>Month of Transaction</b>	<b>Particulars of Items</b>	<b>Amount (Rs)</b>
1	1/183	12/2011	R/F M/S Peshawar Pipe Stores WSS Ghrib Abad	8285
2	2/184	-do-	-do-WSS Polosi Athozai	2795
3	3/185	-do-	-do-WSS Sufaid Dheri	5580
4	4/186	-do-	-do-WSS Lower Lakhtay	12944
5	5/187	-do-	R/F Ittehad Enterprises Lahore for t,WSS Sardar Ghari	6750
6	6/188	-do-	WSS Pawaka	4750
7	7/189	-do-	WSS Gulizai Mohmandzai	4750
8	8/190	-do-	WSS Gulai Manzil	4750
9	9/190	-do-	WSS Marozai	4750
10	10/193	12/2011	R/F Ibrahim Jan Contractor	7680
11	11/194	11/2011	Haji Majeed Khan for WSS Hayana	226830
12	12/195	01/2012	Itihad Enterprises for WSS Gulabad Malkander	22400
13	13/196	-do-	WSS Palosi Athozai	21600
14	14/273	-do-	R/F Pak Atlántico Ltd ,WSS Gulozai Muhmandzai	16150
15	15/274	-do-	R/F Itihad Enterprises, for WSS Aziz Khel Coloony	5250
16	16/275	-do-	WSS Shekhan Peshawar	5250
17	17/201	12/2011	R/F Shah Jehan contractor, AM&R Sub Div: No-2	15600
18	18/19	-do-	R/F Itihad Enterprises WSS Darmangi	4750
19	19/20	-do-	R/F Alamgir Construction Co, Prov: of sewage system at civil sect:	1875245
20	20/21	-do-	R/f Itihad Enterprises, WSS Pasni	4750
21	21/22	02/2012	R/f Pervez Khan & Sons, WSS Golozai Muhmandzai	31920
22	22/23	-do-	WSS Sardar Gahi	31104
23	23/24	-do-	WSS Hassun Garhi Shami Road	10418
24	24/25	-do-	R/f,Shan Construction Co, WSS Budni	10050
25	25/27	-do-	R/f Wadan Construction Co,M/S Sheet	9750
26	26/28	2/2012	R/f pervez khan khan contractor, WSS Tehkal Bala	63628
27	27/29	-do-	R/f Wadan Construction Co, M/S Sheet	1250
28	28/30	-do-	Gul Bad Shah Contractor, WSS Tela Band	36974
29	29/32	-do-	R/f Ibrahim Jan Contractor, WSS Shaheed Abad	27202
30	30/33,31/34	-do-	-do-2 (NOS) Water Supply Schems-	50714



31	37/43,38/44	9/2012	2 (NOS) contractors	65917
32	39/45to,43/49	-d0-	Various contractors	937057
33	44/50 to54/61	2/2013		-do- 388238
34	55/62To78/87	3/2013 to 5/13		-do- 1671212
Total				5596263 Say5.596 million

**Annex- 5**  
**Para 1.2.2.4**

**Non crediting of Rs 1.417 million to Government**

<b>S.No</b>	<b>Item No of 5<sup>th</sup> Deposit</b>	<b>Month and year of Deposit</b>	<b>Name of Firm /Contractor</b>	<b>Name of Water Supply Scheme</b>	<b>Amount (Rs)</b>
1	2/3/36	2/2010	MAKS Pumps Co	Khan Mast Colony	48,000
2	3/4/37	-do-	TSK Engineering	Muslim abad Haryana	35,200
3	4/5/38 and 5/6/39	2/2010 & 6/2010	MAK PumpsCo	Husain abad	38,400 7,040
4	7/8/40	6/2010	TSK Engg	Faqir abad Chowk	32,000
5	8/9/44&9/1047	9/2010	MAK PumpsCo	Garhi Shakar Pura	46,000 3,000
6	10/11/52 to 21/22/64	9/2010	Pak Atlontic Pumps and Itehad Engineering Peshawar	12 (NOS) Water Supply Schemes	98,100
7	22/23/69 to 27/30/82	9/2011 to 5/2012	TSK Engg & Pak Atlantic etc	6 (NOS) Schemes	323,500
8	31/34/86 to 40/43/96	11/2012 to 6/2013	M/s Itehad and MAK Pumps	9 (NOS) Schems	207,000
9	42/46.41/50/04,47/53/113 ,48/54/44	6/2013	HMA Pumps.TSK Engg etc	4 (NOS) Schemes	107,525
10	51/58/132 and 53/62/145To73/84/175	6/2013	-do-	12	471,540
<b>Total</b>					<b>1,417,305</b>

**Annex-6**  
**Para 1.2.2.6**

**Loss to Government due to overpayment to contractor**

<b>Installation of 14 Nos hand pumps at Baghwanan Umer Payan (date of work order: 10.11.2015)</b>								
<b>Voucher No. and date</b>	<b>Description</b>	<b>Item of MRS-2015/ Estima Cost</b>	<b>Unit</b>	<b>Rate as per MRS-2015/ Estimated Cost (Rs)</b>	<b>Rate claimed (Rs)</b>	<b>Difference (Rs)</b>	<b>Qty. claimed</b>	<b>Amount overpaid (Rs)</b>
37/II dated 17.06.2016	Mobilization plant	NSI	P/Job	9,100	15,000	5,900	17	100,300
	P/I of PVC pipe 4"	NSI	P/mtr	1,500	3,000	1,500	20	30,000
	T/Well boring up to 100' 6"	24-02-a-04	P/mtr	1,964.23	2,500	535.77	509.63	273,044
	/Well boring from 100' to 200' 6"	24-02-b-02	P/mtr	3,703.16	4,000	296.84	172.20	51,116
	Shrouding of T/Well	24-14	P/mtr	1,599.91	10,000	8400	17	142,802
	PCC (1:2:4)	06-05-f	p/job	6,997.38	10,000	3,002.62	17	51,045
<b>Sanitation Scheme at various UCs of PK-06 Sub-Head "Street Pavement" (date of work order: 19.09.2016)</b>								
7/11 dated 03.05.2016	PCC (1:4:8)	06-05-i	M3	5,316.24	6,000	683.76	784.71	536,553
	PCC (1:2:4)	06-05-f	M3	6,997.38	7,500	502.62	940.25	472,588
	Leveling & Dressing	03-19-b	M3	15.89	120	104.11	264.87	27,576
<b>Installation of hand pumps at Umer Bala (date of work order: 27.05.2016)</b>								
<b>Voucher No. and date</b>	<b>Description</b>	<b>Item No. MRS-2015 Estimate Cost</b>	<b>Unit</b>	<b>Rate as per MRS-2015/ Estimated Cost (Rs)</b>	<b>Rate claimed (Rs)</b>	<b>Difference (Rs)</b>	<b>Qty. claimed</b>	<b>Amount overpaid (Rs)</b>
25/II dated 06.06.2016	Mobilization plant	NSI	P/Job	3,000	9,000	6,000	16	96,000
	T/Well boring up to 100' 6"	24-02-a-04	P/mtr	1,964.23	8,000	6,035.68	487.66	2,943,360
	P/I of PVC ba plug 4"	NSI	each	800	8,500	7,700	16	123,200
	Shrouding of T/Well	24-14	P/mtr	1,599.91	10,000	8400	16	134,401
	S/I of Hand Pumps	24-47	p/job	18,989	22,000	3,011	14	42,154
<b>Installation of pressure pumps at various UCs of PK-11 (date of work order: 15.12.2015)</b>								
47/11 dated	Mobilization plant	NSI	P/Job	10,000	20,000	10,000	17	170,000
								0

17.06.2016	PCC (1:2:4)	NSI	P/Job	6,000	7,000	1,000	15	15,000
	Shrouding of T/Well	24-14	P/mtr	1,599.91	7,000	5,400	17	91,802
<b>Sanitation at Ghari Fazale Khaliq UC Surizai Payan PK-10, Package No.4, ADP No. 202/140641</b>								0
24/II dated	PCC (1:3:6)	06-05-h	M3	6,093.48	7,500	1,403.52	21.46	30,120
06.06.2016	PCC (1:3:6)	06-05-h	M3	6,093.48	7,500	1,403.52	234.72	329,434
<b>Installation of 47 Nos hand pumps (package #2) PK-11 (date of work order: 06.11.2015)</b>								
34/II dated	Mobilization of plant	NSI	P/Job	6,000	25,000	19,000	54	1,026,000
17.06.2016	P/I of PVC pipe 4"	NSI	P/mtr	1,500	3,000	1,500	20	30,000
	Shrouding of T/Well	24-14	P/mtr	1,599.91	10,000	9,800	54	529,205
	S/I of Hand Pumps	24-47	p/job	18,989	40,000	21,011	54	1,134,594
	PCC (1:2:4)	NSI	p/job	6000	15,000	9,000	54	486,000
<b>Installation of 47 Nos hand pumps (package #1) PK-11 (date of work order: 11.11.2015)</b>								0
45/II dated	Mobilization plant	NSI	P/Job	6,000	25,000	19,000	56	1,064,000
17.06.2016	Shrouding of T/Well	24-14	P/mtr	1,599.91	10,000	9,800	56	548,800
	S/I of Hand Pumps	24-47	p/job	18,989	40,000	21,011	56	1,176,616
	PCC (1:2:4)	NSI	p/job	6000	15,000	9,000	56	504,000
6/1 dated	T/Well boring from 200' to 300' 6"	24-02-c-03	P/mtr	3,955.47	4,500	544.53	337.44	183,746
	Shrouding of T/Well	NSI	P/mtr	6,000	12,000	6,000	14	84,000
	Pressure Pumps	NSI	p/job	18,000	39,445	21,445	14	300,230
<b>WSS at Ghari Chandan UC Umer Bala PK-10 (date of work order:21.10.2015 &amp; Completion:14.03.2016)</b>								0
32/11 dated	T/Well boring up to 100' 6"	24-02-a-04	P/Job	1,964.23	3,990	2,025.77	1244.13	2,520,321
12.04.2016								
<b>Total overpayment</b>								<b>15,248,007</b>

**Annex-7**  
**Para 1.2.2.8**

**Overpayment due to allowing higher rates**

<b>Installation of pressure pumps at various UCs of PK-11 (date of work order: 15.12.2015)</b>							
<b>Voucher No. and date</b>	<b>Description</b>	<b>Item description</b>	<b>Item No. of MRS-2015</b>	<b>Rate as per MRS-2015</b>	<b>Difference</b>	<b>Qty. claimed</b>	<b>Amount overpaid (Rs)</b>
47/11 dated 17.06.2016	T/W boring in all soil except shingle/rock	Up to 100 below 10" i/d	24-02-a-06	3,939.65	1,121.26	518.12	580,947
		Up to 100 below 8" i/d	24-02-a-05	2,818.39			
		From 100 to 200 below 10" i/d	24-02-b-04	4,127.42	463.51	416.32	192,969
		From 100 to 200 below 8" i/d	24-02-b-03	3,663.91			
		From 200 to 300 below 10" i/d	24-02-c-04	5,673.09	1,717.62	270.93	465,355
		From 200 to 300 below 8" i/d	24-02-c-03	3,955.47			
<b>Total wasteful expenditure Rs</b>							<b>1,239,271</b>

**Annex-8**  
**Para 1.2.2.10**

**Detail of loss to government**

<b>Items of work not approved by the Competent Authority/Forum</b>		
<b>Voucher</b>	<b>Approved Items of work</b>	<b>Total cost claimed</b>
<b>No. and date</b> 7 <sup>th</sup> R/Bill No.1/I dated 01.06.2016	Granular Sub course using pit run gravel	1,778,425
	S/Fabrication of mild steel reinforcement	273,575
	S/F of RCC moulded pipe with cement concrete 6 inch dia	170,722
	S/F of RCC moulded pipe with cement concrete 18 inch dia	19,867
	S/F of RCC moulded pipe with cement concrete 24 inch dia	78,948
	S/F of RCC moulded pipe with cement concrete 12 inch dia	5,879
	S/F of RCC moulded pipe with cement concrete 9 inch dia	45,873
	RCC (1:2:4)	200,117
<b>Total Rs</b>		<b>2,573,406</b>

**Annex-9**  
**Para 1.2.2.12**

**Loss to Government due to unauthorized and wasteful expenditure**

<b>AD No</b>	<b>Page #</b>	<b>Name of Scheme</b>	<b>TS Cost (Rs)</b>	<b>Expdrs. Incurred Rs</b>	<b>Total Exces Expdrs (Rs)</b>	<b>% of Excess Expdrs, over TS cost</b>
199	10	Reh. of WSS Budni/Jagra PK-9	3,589,000	4,947,000	1,358,000	37.83%
199	11	Reh. of WSS Khwada Khela PK-10	2,668,000	3,025,500	357,500	13.39%
200	18	WSS Abbas Colony	5,602,000	6,349,400	747,400	13.34%
200	22	WSS Bazid Khel	7,543,000	9,788,600	2,245,600	29.77%
200	25	Solar Based pressure pumps PK-9	5,010,000	10,372,000	5,362,000	107.0%
201	30	Street pavement + drainage system	6,426,000	10,385,000	3,959,000	61.61%
201	30	Sanitation Scheme Wazirabad PK-3	21,900,000	27,240,000	5,340,000	24.38%
<b>Total overpayment</b>					<b>19,369,500</b>	

**Annex-10**  
**Para 1.2.2.13**

**Detail of non-recovery of tender form fee**

Detail of Tender Form Fee during 2015-16					Amount in Rs.
ADP No	Date of Opening	Estimated Cost	Tender Form fee	No of Application	Amount
129	09.07.2015	6821107	3,410.5535	9	30,694.9815
129	09.07.2015	6779993	3,389.9965	12	40,679.958
126	09.07.2015	400000	200	8	1600
AM&R	30.07.2015	2000000	1,000	6	6,000
129	30.07.2015	20609000	10,304.5	6	61,827
129	30.07.2015	18449000	9,224.5	9	83020.5
126	30.07.2015	1845775	922.8875	17	15,689.0875
200	07.08.2015	800000	400	3	1,200
202	07.08.2015	2080000	1,040	5	5,200
202	07.08.2015	6737368	3,368.684	5	16,843.42
202	07.08.2015	8311633	4,155.8165	5	20,779.0825
202	21.08.2015	850000	425	3	1,275
202	21.08.2015	850000	425	3	1,275
202	21.08.2015	820000	410	3	1,230
202	21.08.2015	850000	425	3	1,275
202	21.08.2015	820000	410	3	1,230
202	21.08.2015	820000	410	3	1,230
202	21.08.2015	19954000	9,977	4	39,908
202	21.08.2015	2229136	1,114.568	3	3,343.704
202	21.08.2015	7528051	3,764.0255	4	15,056.102
202	21.08.2015	7585915	3,792.9575	4	1,5171.83
202	21.08.2015	4458272	2,229.136	4	8,916.544
202	21.08.2015	6024961	3,012.4805	4	12,049.922
202	08.10.2015	900000	450	3	1,350
149	08.10.2015	10371003	5,185.5015	4	20,742.006
202	08.10.2015	876488	438.244	4	1,752.976
202	08.10.2015	6980252	3,490.126	7	24,430.882
202	08.10.2015	3007538	1,503.769	4	6,015.076
202	08.10.2015	9990708	4,995.354	6	29,972.124
202	08.10.2015	7399999	3,699.9995	7	25,899.99



202	08.10.2015	1699671	849.8355	5	4249.1775
202	08.10.2015	540000	270	4	1080
199	16.10.2015	141996	70.998	3	212.994
200	16.10.2015	3354291	1,677.1455	10	16771.455
199	16.10.2015	199000	99.5	3	298.5
149	16.10.2015	11173452	5,586.726	15	83800.89
149	16.10.2015	11173452	5,586.726	15	83800.89
149	16.10.2015	11411185	5,705.5925	16	91289.48
Nil	31.12.2015	7999991	3,999.9955	10	39999.955
Nil	31.12.2015	7999991	3,999.9955	9	35999.9595
Nil	31.12.2015	8949999	4,474.9995	11	49224.9945
Nil	31.12.2015	9999999	4,999.9995	12	59999.994
Nil	31.12.2015	3003969	1,501.9845	11	16521.8295
Nil	31.12.2015	3003969	1,501.9845	14	21027.783
Nil	31.12.2015	4995170	2,497.585	18	44956.53
202	31.12.2015	9993999	4,996.9995	14	69957.993
202	31.12.2015	9997999	4,998.9995	12	59987.994
202	31.12.2015	9993999	4,996.9995	14	69957.993
202	31.12.2015	9997999	4,998.9995	15	74984.9925
202	31.12.2015	9991000	4,995.5	13	64941.5
202	31.12.2015	2058075	1,029.0375	4	4116.15
202	31.12.2015	4878412	2,439.206	16	39027.296
703	05.01.2016	9999997	4,999.9985	7	34999.9895
703	05.01.2016	9999998	4,999.999	7	34999.993
703	05.01.2016	9900000	4,950	8	39600
200	05.01.2016	2700000	1,350	6	8100
202	05.01.2016	600000	300	5	1500
AM&R	05.01.2016	2522600	1,261.3	3	3783.9
AM&R	05.01.2016	2510564	1,255.282	3	3765.846
202	05.01.2016	4618999	2,309.4995	5	11547.4975
131	05.01.2016	622004	311.002	3	933.006
131	05.01.2016	1251802	625.901	3	1877.703
131	19.02.2015	386733	193.3665	4	773.466
131	19.02.2015	430726	215.363	4	861.452
200	19.02.2015	2314786	1,157.393	3	3472.179
202	10.03.2016	4618999	2,309.4995	4	9237.998
146	10.03.2016	12211892	6,105.946	3	18317.838
146	10.03.2016	17829604	8,914.802	4	35659.208
146	10.03.2016	16450169	8,225.0845	6	49350.507
146	10.03.2016	12341319	6,170.6595	5	30853.2975
146	10.03.2016	12054026	6,027.013	3	18081.039

Nil	10.03.2016	3900000	1,950	3	5850
202	10.03.2016	3200000	1,600	3	4800
202	10.03.2016	6000000	3,000	3	9000
202	10.03.2016	6000000	3,000	3	9000
202	10.03.2016	6000000	3,000	3	9000
202	10.03.2016	6000000	3,000	3	9000
202	10.03.2016	1833344	916.672	3	2750.016
148	10.03.2016	2000000	1,000	3	3000
148	10.03.2016	2000000	1,000	3	3000
149	22.03.2016	5759998	2,879.999	3	8639.997
199	22.03.2016	1575000	787.5	4	3150
200	22.03.2016	1575000	787.5	3	2362.5
200	22.03.2016	1575000	787.5	3	2362.5
131	05.04.2016	8120000	4,060	3	12180
148	14.04.2016	19212997	9,606.4985	5	48032.4925
148	14.04.2016	27100000	13,550	7	94850
148	14.04.2016	27645999	13,822.9995	4	55291.998
148	14.04.2016	20000000	10,000	11	110000
148	14.04.2016	25000000	12,500	9	112500
148	14.04.2016	26130000	13,065	9	117585
207	14.04.2016	19945999	9,972.9995	7	69810.9965
207	14.04.2016	19987000	9,993.5	10	99935
Nil	18.04.2016	850000	425	3	1275
Nil	18.04.2016	850000	425	4	1700
202	18.04.2016	2999999	1,499.9995	7	10499.9965
Nil	18.04.2016	4995170	2497.585	14	34966.19
Nil	18.04.2016	352090	176.045	4	704.18
Nil	18.04.2016	352090	176.045	4	704.18
147	18.04.2016	12607119	6303.5595	11	69339.1545
147	18.04.2016	16027001	8013.5005	5	40067.5025
Nil	18.04.2016	225000	112.5	3	337.5
Nil	18.04.2016	225000	112.5	3	337.5
148	03.06.2016	850000	425	3	1275
148	03.06.2016	850000	425	3	1275
148	03.06.2016	850000	425	3	1275
148	03.06.2016	850000	425	4	1700

148	03.06.2016	850000	425	3	1275
148	03.06.2016	850000	425	3	1275
148	03.06.2016	850000	425	3	1275
Nil	03.06.2016	2710000	1355	10	13550
Nil	03.06.2016	2710000	1355	11	14905
Nil	03.06.2016	2610000	1305	8	10440
202	03.06.2016	800000	400	3	1200
202	03.06.2016	400000	200	3	600
207	03.06.2016	15000000	7500	9	67500
207	03.06.2016	13940000	6970	8	55760
207	03.06.2016	16195737	8097.8685	12	97174.422
204	03.06.2016	711000	355.5	3	1066.5
207	03.06.2016	11000000	5500	6	33000
207	03.06.2016	18002000	9001	7	63007
200	20.06.2016	1200000	600	10	6000
200	20.06.2016	720000	360	7	2520
207	20.06.2016	1955000	977.5	10	9775
202	20.06.2016	3870000	1935	13	25155
207	20.06.2016	13849775	6924.8875	14	96948.425
207	20.06.2016	10050749	5025.3745	15	75380.6175
Nil	20.06.2016	4552000	2276	16	36416
703	20.06.2016	1838000	919	6	5514
703	20.06.2016	1540000	770	5	3850
AM&R	20.06.2016	4000000	2000	6	12000
AM&R	20.06.2016	5000000	2500	6	15000
AM&R	20.06.2016	2000000	1000	3	3000
AM&R	20.06.2016	3000000	1500	4	6000
703	20.06.2016	1455000	727.5	4	2910
207	20.06.2016	410000	205	5	1025
207	20.06.2016	5519253	2759.6265	7	19317.3855
207	20.06.2016	4459481	2229.7405	5	11148.7025
207	20.06.2016	6274781	3137.3905	7	21961.7335
207	20.06.2016	6469336	3234.668	6	19408.008
<b>Total to be collected</b>					<b>3,428,496</b>
<b>Actually collected</b>					<b>26,709</b>
<b>Non-recovery</b>					<b>3,401,787</b>

**Annex-11**  
**Para 1.2.2.14**

**Statement showing overpayment to contractor beyond the quantities of**  
**Technical Sanction of the work Provincial Revenue Academy**

BOQ item No as per T.S	Item No as per contractor bill	Description of Item	Qty as per T.S	Qty Paid	Diff/Excess Qty	Rate (Rs)	Total overpayment (RS)
1		Boundry Wall & Main Academic Block/Main Building					
1	2	Excavation in Foundation of Building	1665.63 M3	2827.07	1161.44	105.1	122067
2	4	Spraying Anti Terminate liquid mixed with water	1379.80 M2	2339.160	959.36	13.16	12625
3	6	PCC 1:4:8	132.83	308.86	176.03	2890.3	508779
6	7	Erection and removal of steel form work	448.77 M2	1297.17	848.4	589.18	499160
4	9	RCC in raft foundation ,slab,base slabe not i/c in 06-06type c 1:2:4	546.57 M3	704.77	158.2	4699.95	743532
5	10	Pacca brick work in foundation and plinth in cement sand mortar (1:6)	273.88 M3	560.43	286.55	3456.81	990549
7	12	Pacca Brick work in Ground floor in cement sand mortar	194.66 M3	367.61	172.95	3721.99	643718
8	15	RCC in roof slab beam 1:2:4	300.67	426.9	126.23	5261.51	664160
	17	Supply and Fabrication MS reinforcement for cement concrete Hot rooled ref: bar G-40	G.Floor109.05 Ton First Floor 54.41	197.9951	88.945	82234.55	7314352
	20	S/Filling Sand under Floor or Plugging in walls	2869.38 M3	3143.91	274.53	418.91	115003
		Total					11613945
		Add 34.85 % contractor Premium on CSR-2009					4047460
		<b>Total including premium</b>					<b>15,661,405</b>

**Annex-12**  
**Para 1.2.2.17**

**Detail of overpayment due to absenteeism**

Personal No	Name/ Design	Period of Absence		Total Period	Monthly Pay	Total Overpayment
		From	To			
-				Months		
00591344	Dr Tahir Jadoon	02-4-2015	03-7-2015	03	99987	299,961
-	Mr Kamran/JCT	02-4-2015	03-7-2015	03	28086	84,258
-	Abu Bakar Dental Tech	26-12-2013	29-01-2014	01	Pay slip not provided	
00058309	Dr FirdousJabeen	26-12-2013	29-01-2014	12	81735	980,820
00650456	Dr NidaMurad	13-3-2013	30-4-2013	01/18	55,210	88,330
-	Zakir Ali Driver	01-11-2015	24-11-2015	24 days	19291	15,432
00502194	Dr Hussain Ahmad	01-10-2015	31-10-2015	01 ,,	151253	151,253
00040277	Abdul Rahman W/O	01-9-2015	30-9-2015	01 ,,	23192	23,192
<b>Total</b>						<b>1,259,027</b>

**Annex-13**  
**Para 1.2.2.18**

**Detail of non-deduction of conveyance and house rent allowances**

<b>Personnel No.</b>	<b>Name of officer/official</b>	<b>Station</b>	<b>C.A (Rs)</b>	<b>Period/ Months (Rs)</b>	<b>Total (Rs)</b>	<b>Cost Center (Rs)</b>
40462	Dr. Muhammad Azhar DS	CH Mathani	5000	15	75000	6149
40201	Dr. Tahira Shamim Gynea	RHC Gara Tajak	5000	36	180000	6155
40436	Dr. Sher Rehman PMO	RHC Takhtabad	5000	12	60000	6155
41201	Mrs. Shehnaz Begum C/Nurse	RHC Badaber	5000	36	180000	6155
47702	Mrs. Farida Bano Charge Nurse	RHC Gara Tajak	5000	36	180000	6155
94499	Dr. Mirdad Khan SMO	RHC Nahaqi	5000	48	240000	6155
97514	Dr. Gul Sherin Dental Surgeon	RHC Takhtabad	5000	24	120000	6155
105136	Khurshid Begum C/Nurse	RHC Gara Tajak	5000	24	120000	6155
166730	Dr. Muhammad Khan Surgeon	RHC Badaber	5000	36	180000	6155
396709	Dr. Khial Zada D/Surgeon	RHC Badaber	5000	24	120000	6155
435084	Gulzar Bibi Charge Nurse	RHC Gara Tajak	5000	36	180000	6155
477857	Arifa Anwar Charge Nurse	RHC Gara Tajak	5000	18	90000	6155
502090	Dr. Ashab Noor Surgeon	RHC Gara Tajak	5000	18	90000	6155
581577	Sumaira Charge Nurse	RHC Badaber	5000	24	120000	6155
654353	Dr. Qadir Naseer MO	RHC Regi	5000	24	120000	6155
682255	Lubna Iqbal Charge Nurse	RHC Gara Tajak	5000	15	75000	6155
729907	Dr. Fozia Ihsamuddin Gynea	RHC Gara Tajak	5000	20	100000	6155
772875	Sakina Bibi Charge Nurse	CH Mathani	5000	8	40000	6155
<b>Total</b>					<b>2,270,000</b>	
<b>Personnel No.</b>	<b>Name of officer/official</b>	<b>Station</b>	<b>House rent drawn</b>	<b>Period/ Months</b>	<b>Total</b>	<b>Cost center</b>
40462	Dr. Muhammad Azhar DS	CH Mathani	3873	15	58095	6149
40201	Dr. Tahira Shamim Gynea	RHC Gara Tajak	3837	36	138132	6155
40436	Dr. Sher Rehman PMO	RHC Takhtabad	5904	12	70848	6155

41201	Mrs. Shehnaz Begum C/Nurse	RHC Badaber	1818	36	65448	6155
47702	Mrs. Farida Bano Charge Nurse	RHC Gara Tajak	1818	36	65448	6155
94499	Dr. Mirdad Khan SMO	RHC Nahaqi	3838	48	184224	6155
97514	Dr. Gul Sherin Dental Surgeon	RHC Takhtabad	2955	24	70920	6155
105136	Khurshid Begum C/Nurse	RHC Gara Tajak	1818	24	43632	6155
166730	Dr. Muhammad Khan Surgeon	RHC Badaber	3873	36	139428	6155
396709	Dr. Khial Zada D/Surgeon	RHC Badaber	3873	24	92952	6155
435084	Gulzar Bibi Charge Nurse	RHC Gara Tajak	1818	36	65448	6155
477857	Arifa Anwar Charge Nurse	RHC Gara Tajak	1818	18	32724	6155
502090	Dr. Ashab Noor Surgeon	RHC Gara Tajak	3873	18	69714	6155
581577	Sumaira Charge Nurse	RHC Badaber	1818	24	43632	6155
654353	Dr. Qadir Naseer MO	RHC Regi	2955	24	70920	6155
682255	Lubna Iqbal Charge Nurse	RHC Gara Tajak	1818	15	27270	6155
729907	Dr. Fozia Ihsamuddin Gynea	RHC Gara Tajak	3873	20	77460	6155
772875	Sakina Bibi Charge Nurse	CH Mathani	1818	8	14544	6155
<b>Total</b>					<b>1,330,839</b>	

**Annex-14**  
**Para 1.2.3.1**

**Statement showing irregular/unauthorized expenditure for execution of works**  
**without technical sanction**

**(Rs in million)**

<b>S.No</b>	<b>ADP No/Voucher No</b>	<b>Agreement No, MB No</b>	<b>Name of Work</b>	<b>Name of Contractor</b>	<b>Est/Bid Amount(RS in million)</b>	<b>Up to date Expenditure (RS)</b>
1	Vr No 46/II dt 17-6-2016 ADP No 202/140641 (2013-14)	62/2015-16	Sanitation Scheme Ghazni Khel/mama Khel U.C Surizai Payan (PK-10)	Irfanullah Contractor	9.991	5.351
2	Vr No37/II dated 17-6-2016 ADP No202/140641 MB No 229 Page 169 to 180 by Ashraf Khan Sub Engineer	39/2015-16	Installation of Hand Pumps at Baghbanan UC Urmar Bala	Mr Khurshid Alam Contractor	2,997,313	3.444
3	Vr No 74/1 dt 22-6-2016 ADP No 202/140641	19/2015-16	S/Installation of solar based pumps for various water Supply Schemes in PK-7,MB No 236 Page- 17 to 19	M/S Sky Engineering PVt Ltd	19.586	5.015
4	Vr No 64 /1 dated 21-6-2016 ADP No 200/130241	176/2015-16	WSS at Essa Khan Ghari PK-02 Sub Head Distribution System,MB -186 at page 177-180 by	M/S Riaz-Ahmad &Co		2.937



			Hamayun Sub Engineer			
5	Vr No 73/I dt 22-6-16 ADP No 202/140641(2015-16)		Rehabilitation of WSS Regi Afterzai Pack: 1 PK-07 MB No239 at Page 84 to 92 by Karim Nawaz Sub Engineer	Mr Niaz Mohammad Contractor		6.884
6	62/I dated 21-6-2016 ADP No 200/130241	MB-180 Page 153 to 158	Water Supply Scheme Beri Bagh PK-03 Distribution System	Mr Riaz Ahmad	2.843	2.760
7	49/I dt 16-6-16 ADP No 202/140641(2015-16)	Agreement No 11(2015-16)	Construction of WSS at PK-07(30 NOS Pressure Pumps	M/S Khilji Developers Govt: Contractors	7.568	6.910
8	48/I dated 14-6-2016 ADP No 201/130248	120/2014-15	Sanitation Scheme at Wazirabad Town PK-03	M/S Wadan Construction Co	20.598	21.942
9	3/I dated 02-05-2016 ADP No 202/140641	52/2015-16	Sanitation Garhi Fazal Khaliq UC Surizai Payan PK-10	M/S Habibur Rehman Associate		2.061
10	4/I dt 2-5-2016 ADP No 202/140641	51/2015-16	Installation of Pressure Pumps at Kara Khel UC Masho Khel	-do-	2.316	1.917
	Total					59.221 million

**Annex-15**  
**Para 1.2.3.3**

**Statement showing irregular/unauthorized expenditure for execution of works**  
**without technical sanction**

S.No	ADP No/Voucher No	Agreement No,MB No	Name of Work/Sub work	Name of Contractor/Date of Start of Work	Est/Bid Amount(RS in million)	Up to date Expenditure (RS)
1	215/130334		Estab: of 100 Primary Schools in KPK , GPS No-3 Hayatabad Phase-VII PK-5	M/S Sirajul Haq, 07-11-2015	14.29 (14.787 total cost/FE)	27.00
2	226/140190 Vr No BV-13 dt 27-6-2016 (Rs 13.655 million)		Estab: of GHS Komboh (PK-1)	M/S Numan Construction, 25-3-2016	29.948	35.261
3	251/140193,		Construction of Science Laboratory in KPK,GGHS Bashir abad (PK-01)	M/S Bahar Ali, 25-3-2016	3.636	2.520
4	-do-		-do-GGHS Wazir Bagh (PK-03)	M/S Samin Jan 25-3-2016	3.636	2.510
5	259/140206 Vr No 21-BVI dt 27-6-16		Reconstruction of existing Primary, Middle & High Schools in KPK,GGPS Haider Colony (PK-03)	M/S Syed Wali Shah 30-4-2016 1-6-2016	19.942	7.055
6	-do-		-do-GG Community Model School Marozai(PK-06)	M/S Malik Muhammad Tariq	12.978	2.652
7	631/130160		Provision of Missing facilities in Govt: in KPK,GSSC Peshawar (Major repair)PK-03	M/S Said Wali Shah,30-12-2015	16.105 T.Cost/FE 20.00,AA- 3.106	2.5820
8	-do-		-do-Examination Hall at GFC(W) Peshawar	M/S Khalid Zaman,8-6-2015	17.00	8.500
9	535/140008		Const: of BS Block in Govt: Degree College Peshawar(PK-01)	M/S National RCC W.O issued on 17-12-2015 Commence the work on 15-2-2016	50.00	16.589
10	540/150617 Vr No 12-VI dt 21-6-2016		Shifting of GGDC Gulshen-e-Rehman Colony Peshawar in the defunct Benevolent Fund School Building at Kohat Road Peshawar(PK-06)	M/S Numan Construction Co Date of commencement 26-2-2015	50.00	34.00
	Total					138.669

## Para 1.2.3.5

**Statement showing loss due to sub standard /poor quality execution of works without Material Test Result**

S.No	ADP No/Voucher No	Agreement No, MB No	Name of Work/Sub work	Name of Contractor/Date of Start of Work	Est/Bid Amount(Rs in million)	Up to date Expenditure (Rs in million)
1	583					
2	583/140367 Vr No 8-VI dt 16-6-2016	Agreement No CEC/GSCA/383 Approved vide CE Letter No CEC/GSCA/9-2 dated 18-2-2016 Bid approved vide CE letter No /7-2/5902 dated 18-9-2015 Rs 25.360 million	Repair & maintenance of GCT Peshawar S/H Repair of College Building	Nauman Construction Co Date of Start of work 30-8-2015 Date of Opening of Tender	28.17 million 10 % below Due to non-submission of add: Security	11.049 8 <sup>th</sup> R/B
3	ADP No 531/130160 Vr No 16-VI dated 22-6-2016	Bid Approved vide SE letter No 5110/7-SE dated 28-12-2015 for Rs 2.579 million	Provision of Missing facilities in Govt: Colleges in KPK, Superior Science College Peshawar PK-03 Civil work	M/S Syed Wali Shah Govt: Contractor Date of Stat of Work, 31-12-2015	2.579 million	2.581
4	540/150617-2015-16 Vr No 12-VI dated 21-6-2016	,MB No 509, T.S and Agreement not produced	Repair & Renovation of Benevolent School Building for use as Govt: Girls Degree College Gulshan Rehman Kohat Road Peshawar	M/S Numan Construction Co, Work started on 26-02-2015 (8 <sup>th</sup> R/Bill)		14.50
5	535/140008/2015-16, Vr No 11-VI dated 21-6-2016	MB No 488, & TS not produced. Agreement No CE/GSCA/420/2015-16	Construction of BS Block in Govt: Colleges, superior Science College Peshawar	M/S Sahibzada Liaquat Ali Shah		6.869
	<b>Total</b>					<b>34.999 million</b>

**Annex-17**  
**Para 1.2.3.11**

**Non imposition of penalty**

S #	Name of Supplier	Date of Supply order	Date of entry in Stock/Delivery Challan	Name of items	Gross Amount	Penalty
1	M/s Hamza Trader	13.06.2016	Fake entry was made in stock register as only one heavy duty stabilizer was supplied to RHC Badaber on 19.08.2016	Heavy Duty Stabilizer (3)	2,940,000	294,000
2	do	do	DoQ	Low duty Stabilizer (2)	970,000	97,000
3	M/s Kamil Enterprises	SCVBN S	15.08.2016	Foam Mattress, Foam Pillow,	494,652	49,465
4	M/s Haseeb Trader	Do	Do	Foam Mattress, Foam pillow, Raxin, blazer cloth, caps	711,800	71,180
5	M/s Kamil Enterprises	Do	Do	Parda for windows, Bed sheets	82,730	8,273
6	Do	Do	Do	Parda for windows, Bed sheets, OT crown, OT caps	387,690	38,769
7	Do	Do	Do	Parda for windows, OT Towel, Mattress cover	773,090	77,309
8	M/s Z-Jans Pharma	05.04.2016	25.05.2016	Tab Azithromycin etc	441,000	30,870
9	M/s Davis Pharma	21.6.2016	No entry in stock till date of audit	ORS	42,332	2,963
10	Do	Do	Do	ORS	256,994	17,989.58
11	Do	Do	Do	ORS	313,333	21,933.31
12	M/s Medipak	Do	Do	Eye Drops	449,448	31,461.36
13	M/s Nenza Pharma	03.05.2016	01.07.2016	Cetrazine	150,000	10,500.00
14	Do	05.04.2016	Do	Nendol	68,750	4,812.50
15	Do	03.05.2016	04.07.2016	Cetrazine 20000	250,000	17,500.00
16	Do	04.05.2016	04.07.2016	Cetrazine 25000	312,500	21,875.00
17	Do	05.04.2016	04.07.2016	Carixim 5000	181,150	12,680.50
18	Do	05.04.2016	Nil	do	181,150	12,680.50
19	do	05.04.2016	31.05.2016	do	36,339	2,543.73
20	do	05.04.2016	31.05.2016	Nendol 12000	165,000	11,550.00
21	do	05.04.2016	Nil	Tab clotrimazole (various S/order)	763,880	53,471.60

22	do	05.04.2016	20.06.2016	Mionitol and Provate G (various S/order)	488,059	34,164.13
23	M/s Elite Pharma	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	365,160	25,561.20
24	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	91,290	6,390.30
25	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	158,127	11,068.89
26	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	280,100	19,607.00
27	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	182,568	12,779.76
28	M/s Brooks Pharma	05.04.2016	20.06.2016	Povidone etc	252,400	17,668.00
29	M/s Stanley Pharma	05.04.2016	not provided	Various medicine	952,400	66,668.00
30	do	05.04.2016	Do	do	1,017,990	71,259.30
31	do	05.04.2016	Do	do	473,679	33,157.53
<b>Total</b>					<b>14,233,611</b>	<b>1,187,152</b>

**Annex-18**  
**Para 1.2.3.11**

**Irregular advance drawl of Government money**

S #	Name of Supplier	Date of Supply order	Date of entry in Stock/Delivery Challan	Name of items	Gross Amount
	M/s Hamza Trader	13.06.2016	Fake entry in stock register as only one stabilizer was supplied to RHC Badaber on 19.08.2016	Heavy Duty Stabilizer (3)	2,940,000
	Do	Do	Not supplied	Low duty Stabilizer (2)	970,000
	M/s Haseeb Trader	14.06.2016	15.08.2016	Foam Mattress, Foam Pillow,	494,652
	M/s Haseeb Trader	Do	Do	Foam Mattress, Foam pillow, Raxin, blazer cloth, caps	313,800
	M/s Haseeb Trader	Do	Do	Raxin, blazer cloth, caps	398,000
	M/s Kamil Enterprizes	Do	11.08.2016	Parda for windows, OT towel	264,080
	do	Do	Do	Parda for windows, OT crown, bed sheet, OT caps	387,690
	M/s Z-Jans Pharma	05.04.2016	25.05.2016	Tab Azithromycine etc	441,000
	M/s Nenza Pharma	03.05.2016	01.07.2016	Cetrazine	150,000
	do	05.04.2016	do	Nendol	68,750
	do	03.05.2016	04.07.2016	Cetrazine 20000	250,000
	do	04.05.2016	04.07.2016	Cetrazine 25000	312,500
	do	05.04.2016	04.07.2016	Cafixim 5000	181,150
	do	05.04.2016	31.05.2016	Do	36,339
	do	05.04.2016	31.05.2016	Nendol 12000	165,000
	do	05.04.2016	20.06.2016	Mionitol and Provate G	488,059
	M/s Elite Pharma	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	365,160
	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	91,290
	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	158,127
	do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	280,100
	Do	05.04.2016	27.05.2016	Cap Amoxicillin & Syp Amoxil	182,568
	M/s Brooks Pharma	05.04.2016	20.06.2016	Povidone etc	252,400
	M/s Stanley Pharma	05.04.2016	not provided	Various medicine	952,400
	Do	05.04.2016	do	Do	1,017,990
	Do	05.04.2016	do	Do	473,679
<b>Total</b>					<b>11,634,734</b>

## Para 1.2.3.13

**Statement showing irregular/unauthorized expenditure for execution of works without technical sanction**

S.No	ADP No/Voucher No	Name of Work/Sub work	Name of Contractor / Date of Start of Work	Est/Bid Amount (RS in million)	Up to date Expenditure (RS)
1	17/140748	Establishment of Biological Laboratories for Identification, Monitoring and Controlling Pests in different Agro-ecological Zone of KPK, Sub Head Renovation & Conversion of Existing Labs to Biological control Lab at Tamab, PK-09	08-05-2015	AA on 18-11-2014, Rs 7.135	4.822
2	60/130119	Construction of Boundry Walls around Graveyard of Pakha Ghulam PK-09	14-8-2014	1.00	1.00
3	215/130334	Establishment of 100 Govt: primary Schools(B&G) on need basis in KPK, S.H: GGPS Mera Surezai Bala PK-10 Peshawar	28-5-2015	AA on 16-2-1015, Rs 13.00	11.986
4	216/140408	Conversion of Mosque Schools in to Regular GPS, SH: GMPS Masho Khel PK-11	21-5-2015	AA on 16-2-2015, Rs 13.891	7.649
5	217/140612	Establishment of 160 Govt: Primary Schools(B&G) on need basis in KPK.S.HGPS	01-06-2015	AA on 16-02-2015, Rs 13.058	13.846

		Baddaber Maryamzai PK-10 Peshawar:			
6	-do-	GGPS Shagai Mera Khan Koroona Urmar Mina PK-11	02-06-2015	AA on 16-2- 2015,Rs 13.058	3.659
7	-do-	GGPS Yari Koroona PK-07	06-05-2015	AA on 16-2- 2015,Rs 13.058	4.427
8	-do-	GGPS Ghani Rehman Koroona PK-07	15-07-2015	AA on 16-2- 2015,Rs 13.058	5.435
9	-do-	GGPS Hurizai Badabir PK-10		AA on 16-2- 2015,Rs 13.058	9.458
10	243/130336	Up-gradation of 50 Primary Schools to Middle level in KPK,SH: GGPS Yousaf Khel Urmer Payan PK-11	23-4-2015	AA on on 16- 2-2015,Rs 11.740	4.972
11	-do-	-do- GPS Sama Badaber PK-10	21-4-2015	AA on on 16- 2-2015,Rs 10.243	10.508
12	-do-	-do- GPS Badaber Hurizai PK-10	22-4-2015	AA on on 16- 2-2015,Rs 10.243	10.126
13	246/130340 Vr No7-B-II dated 15-6- 2016	Up-gradation of 25 Govt: High Schools to Higher Secondary level in KPK (B&G) on need basis,S.H: GHS Budni PK-09	15-05-2013 Bangush Yousafzai	AA on on 16- 2-2015,Rs 22.989	21.950
14	247/130341	Up-gradation of 50 Middle Schools to High level in KPK (B&G)(30.17) on need basis,S.H : GMS Jatti Bala (PK-09)	23-5-2015	AA on on 16- 2-2015,Rs 13.99	11.649
15	-do-	-do- GGMS Talim Khan Kaley (PK-10)	26-01-2016	AA,17.015	3.94
16	248/130342	Education Sector Reforms Program, Up-gradation of 50 Primary Schools to Middle level in KPK (B&G) on need	13-3-2015	AA on on 16- 2-2015,Rs 9.9	7.606



		basis,S.H : GGPS Qattar (PK-09)			
17	-do-	-do-GPS Urmer Mina No.4 (PK-11)	22-4-2015	AA on on 16-2-2015,Rs 9.996	4.864
18	251/140193	Construction of science lab in High Schools ,SH: Constn: of Science lab in GHSnMattani (PK-10)	20-04-2015	AA on on 16-2-2015,Rs 3.069	2.640
19	-do-	-do- GGHS Kukar PK-09	22-6-2015	AA on on 16-2-2015,Rs 3.069	1.077
20	-do-	-do- GGHS Garhi Malik Sher	15-06-2015	AA on on 16-2-2015,Rs 3.069	2.231
21	-do-	-do-GGHS Mera Kachori (PK-11)		AA on on 3-6-2015,Rs 3.00	1.426
22	-do-	-do- GHS Gulozai (PK-09)		AA on on 3-6-2015,Rs 3.00	2.166
23	252/140195	Up-gradation of 100 Primary Schools to Middle level(B&G) in KPK (SBSE) ,S.H :GGPS Sar Khana (PK-08)	07-07-2015	AA on on 16-2-2015,Rs 9.979	10.481
24	-do-	-do- GGPS Community Model School Kalu Khel (PK-09)	24-3-2015	AA on on 16-2-2015,Rs 9.979	9.525
25	253/140197	Up-gradation of 100 Govt: High Schools to Higher Secondary School level (SBSE)(B&G 30.70) in KPK , GHS Maryumzai (PK-10)	01-06-2015	AA on on 16-2-2015,Rs 22.972	2.717
26	-do-	-do-GGHS Mian Gujjar PK-09	09-06-2015	AA on on 16-2-2015,Rs 22.972	10.511
27	-do-6 Vr No 16-B-II dt 23-6-1	-do-GHS Gulbela PK-09	19-06-2015 M/S Bakhtaj-ud-Din & Co	AA on on 16-2-2015,Rs 22.972	14.962

28	259/140206	Reconstruction of existing Primary ,Middle and High Schools, S.H: GGPS Garhi Bawar Khel PK-10	05-06-2015	AA on on 16-2-2015,Rs 12.977	9.782
29	-do-	-do-GGPS ShakarPura PK-09	20-8-2015	AA on on 16-2-2015,Rs 13.00	2.218
30	527/100248 Vr No 2-B-II dt 21-9-2016	Establishment of 15 Govt: Colleges in KPK(B&G) (Phase-IV),Sub .Head : Koh-e- Daman (PK-10) Peshawar	10-04-2015 Sarhad Engineering & Electric Co	AA on on 13-1-2015,Contract Price Rs 240	17.532
	Total				225.165